

CHAPTER 6
CIVIL DEFENSE

6.01 Adoption of Joint Action Ordinance

6.02 Waupaca County Civil Defense Ordinance

6.01 ADOPTION OF JOINT ACTION ORDINANCE, RATIFICATION. A Joint Action Ordinance of the Board of Supervisors of Waupaca County providing for a county—municipal joint action emergency government plan of organization adopted by said County Board on November 12, 1964, a copy of which follows herein as sec. 6.02 and is made a part hereof, is hereby ratified and accepted by the City of New London, County of Waupaca. This ratification and acceptance of the Joint Action Ordinance shall constitute a Mutual Agreement between the City of New London and the County of Waupaca as provided by Section 4(j) of said Joint Action Ordinance.

6.02 WAUPACA COUNTY CIVIL DEFENSE ORDINANCE. (1) POLICY AND PURPOSE.

(a) To ensure that the County of Waupaca will be prepared to cope with emergencies resulting from enemy action and natural disasters, a Civil Defense Organization is created to carry out the purpose set out in Chapter 22 of the Wisconsin Statutes, as amended.

(b) Definitions. As used in this ordinance:

1. The term "enemy action" means any hostile action taken by a foreign power which threatens the security of the State of Wisconsin.
2. The term "civil defense" means all those activities and measures designed or undertaken:
 - a. To minimize the effects upon the civilian population caused or which would be caused by enemy action.
 - b. To deal with the immediate emergency conditions which could be created by such enemy action.
 - c. To effectuate emergency repairs to, or restoration of, vital public utilities and facilities destroyed or damaged by such enemy action.
3. The term "natural disaster" includes all other extraordinary misfortunes affecting the county, natural or manmade, not included in the term "enemy action."

(2) COUNTY CIVIL DEFENSE COMMITTEE. (a) The Executive Committee of the Waupaca County Board, as created under its rules, shall be designated as the County Civil Defense Committee. When acting as such, the Chairman of the County Board shall be the Committee Chairman.

(b) The County Civil Defense Committee shall be the planning and advisory group to the County Director of Civil Defense and the County Board of Supervisors. It shall meet upon the call of the chairman.

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- (3) COUNTY CIVIL DEFENSE DIRECTOR. (a) Joint Director. There is hereby created the office of the County-Municipal Civil Defense Director. The County Civil Defense Director shall also hold the office of Civil Defense Director of such municipalities of Waupaca County as may hereafter enact an ordinance parallel to this ordinance. In addition to his duties as County Civil Defense Director, he shall have the additional duties and responsibilities of a Municipal Civil Defense Director as provided for in §22.16, Wis. Stats.
- (b) Tenure, Term, Appointment and Statutory Provisions.
1. Tenure. The County Director of Civil Defense shall be a full time/part—time position. The salary of the Director and members of his staff shall be set from time to time by the County Board.
 2. Term. The term of the Director of Civil Defense shall be at the pleasure of the Waupaca County Board.
 3. Appointment. The Director of Civil Defense shall be appointed in accordance with the standard employment procedures as used by the County Board.
 4. Statutory Provisions. The provisions of §22.16(9), Wis. Stats., relating to personnel, shall apply to the selection of the Director and his staff.
- (c) Status. The County Civil Defense Director shall be considered to be an employee of the County not under Civil Service and shall be entitled to all rights, privileges and benefits that County employees have. He shall report to the County Civil Defense Committee.
- (d) Municipal Deputy Civil Defense Director. 1. Each municipality passing a joint ordinance with the County shall appoint a Deputy Director of Civil Defense.
2. The Municipal Deputy Director of Civil Defense will operate under the administrative direction of the County Director of Civil Defense.
 3. Remuneration, if any, for the Deputy Director of Civil Defense will be determined and paid by the governing body of that municipality.
- (4) SHARING OF COSTS. (a) Office and Staff. The County Board shall provide office furniture, stenographic help and such office supplies as may be necessary to carry out the functions of the County Civil Defense Director and the cost thereof shall be defrayed by the County with the help of federal matching funds.
- (b) Major Equipment and Services. Costs of equipment and services shall be borne 100% by the municipal government requiring such procurement with federal matching funds procured by the County/Municipal Director, when applicable. Federal matching funds reimbursements shall be returned to the treasurer of the municipality procuring the equipment or services.

- (5) JOINT ACTION MEETING. Whenever it is deemed necessary by either the County Civil Defense Committee or the Civil Defense Committee of a municipality participating in joint action, there shall be a joint meeting of the committees to decide such matters as may arise.
- (6) DUTIES OF THE COUNTY EMERGENCY GOVERNMENT DIRECTOR.
- (a) County-wide Duties. The Director, in his capacity as County Director subject to the coordinating authority of the State Administrator of the Division of Emergency Government, the control and direction of County Emergency Government Committee, and under the general supervision of the County Board, shall:
1. Develop and promulgate civil defense plans for the County, including planning for joint action municipalities, consistent with the state plan of Civil Defense.
 2. Coordinate and assist in the development of non-joint action municipal civil defense plans within the County and integrate such plans with the County plan.
 3. Direct the County and joint action municipality civil defense programs.
 4. Direct the County-wide civil defense training programs and exercises.
 5. Advise the State Administrator of all civil defense planning for the County and render such reports, as may be required by the State Administrator.
 6. In case of a state of emergency proclaimed by the Governor, coordinate the County and joint action municipalities civil defense activities and co-ordinate the non-joint action municipal emergency government activities within the County.
 7. Perform such other duties relative to emergency government as may be required by the County Board.
- (b) Municipal Duties. The Director, in his capacity as Director for a municipality iK joint action, will:
1. Direct the municipal civil defense organization.
 2. Develop, promulgate and integrate into the County plan, civil defense plans for the operating services of the municipality

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- 3. Direct the participation of the municipality in such civil defense training programs and exercises as may be required on the County level or by the State Administrator.
- 4. Direct the municipal civil defense training programs and exercises.
- 5. Perform all administrative duties necessary for the rendering of reports and procurement of matching funds for each municipality requesting federal matching funds.
- 6. In the case of a state of emergency proclaimed by the Governor, direct the activities of the municipal civil defense organizations.
- 7. Perform such other duties relating to emergency government as may be required by the municipal governing body.

(7) UTILIZATION OF EXISTING SERVICES AND FACILITIES. (a) Policy. In preparing and executing the Civil Defense program, the services, equipment, supplies and facilities of the existing departments and agencies of the County shall be utilized to the maximum extent practicable; and the officers and personnel of all such departments and agencies are directed to cooperate with and extend such services and facilities as are required of them.

(b) Responsibility. In order to assure that in the event of an emergency all facilities of the existing County government are expended to the fullest to meet such emergency, the following specific responsibilities are assigned to the following department heads named as Directors of Civil Defense Services.

County Sheriff	Director of Police Services
County Highway Commissioner	Director of Engineering Services
Director of Public Welfare	Director of Emergency Welfare Services
County Coroner	Director of Mortuary Services
Purchasing Agent.....	Director of Supply Services
District Attorney.....	Director of Intelligence

Other department heads not specifically named will fulfill emergency and non-emergency duties as assigned under the County Survival Plan. Nothing in this section shall be construed as to limit the Director of Civil Defense from immediately commencing organizational and planning programs as required by the County Survival Plan adopted by the Waupaca County Board of Supervisors.

(c) Joint Action. Municipalities entering into joint action with Waupaca County will provide for utilization of existing services of municipal government by enactment of an ordinance parallel to this section of the County ordinance.

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- (8) OTHER EMERGENCIES. (a) Joint Action Municipalities. In the event the Governor determines that an emergency exists growing out of natural or manmade disasters, the County Civil Defense Director will activate and direct the Civil Defense Services at the appropriate level of government affected by the emergency.
- (b) Non-Joint Action Municipalities. In the event of a natural or manmade disaster, the County Director will coordinate the municipalities affected and render such assistance as is required and available from County resources.
- (c) Penalties. 1. It shall be unlawful for any person willfully to obstruct, hinder or delay any member of the Civil Defense organization in the enforcement of an order, rule, regulation or plan issued pursuant to the authority contained in this ordinance.
2. For the violation of any of the provisions of this ordinance, he shall forfeit no less than \$100 or more than \$500 and, in default of payment thereof, may be imprisoned in the County Jail for a period not exceeding 90 days.
- (d) Repeal of Prior Ordinance. Any ordinance heretofore adopted by the County Board inconsistent with the provisions of this Ordinance is hereby repealed.
- (e) Effective Date. This Ordinance shall take effect and be in force on November 12, 1964.