VILLAGE OF Linsdale Est. 1873

MEETING AGENDA

ZONING BOARD OF APPEALS WEDNESDAY, March 16, 2016 6:30 P.M. MEMORIAL HALL – MEMORIAL BUILDING

(Tentative & Subject to Change)

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. APPROVAL OF MINUTES
 - a) Regular meeting of October 28, 2015
 - b) Special meeting of November 9, 2015
 - c) Regular meeting of November 18, 2015
- 4. APPROVAL OF FINAL DECISION
 - a) Remand from the Circuit Court of DuPage County MIH, LLC., Amlings
- 5. RECEIPT OF APPEARANCES
- 6. RECEIPT OF REQUESTS, MOTIONS, PLEADINGS, OR REQUESTS TO MAKE PUBLIC COMMENT OF A GENERAL NATURE
- 7. PRE-HEARING AND AGENDA SETTING
- 8. PUBLIC HEARINGS
 - a) V-01-16, 312 Phillippa
- 9. NEW BUSINESS
- 10. OTHER BUSINESS
- 11. ADJOURNMENT

The Village of Hinsdale is subject to the requirements of the Americans with Disabilities Act of 1990. Individuals with disabilities who plan to attend this meeting and who require certain accommodations in order to allow them to observe and/or participate in this meeting, or who have questions regarding the accessibility of the meeting or the facilities, are requested to contact Darrell Langlois, ADA Coordinator at 630-789-7014 or by TDD at 630-789-7022 promptly to allow the Village of Hinsdale to make reasonable accommodations for those persons.

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1 2 3 4 5		VILLAGE OF HINSDALE ZONING BOARD OF APPEALS MINUTES OF THE SPECIAL MEETING October 28, 2015
6 7 8 9 10	1.	CALL TO ORDER Chairman Bob Neiman called the regularly scheduled meeting of the Zoning Board of Appeals to order on Wednesday, October 28, 2015 at 6:38 p.m. in Memorial Hall of the Memorial Building, 19 E. Chicago Avenue, Hinsdale, Illinois.
11 12 13 14 15	2.	ROLL CALL Present: Members Marc Connelly (arr. 6:48 p.m.), Gary Moberly, Keith Giltner, Kathryn Engel, John Podliska and Chairman Bob Neiman
16		Absent: Member Rody Biggert
17 18 19 20		Also Present: Director of Community Development/Building Commissioner Robb McGinnis and Village Clerk Christine Bruton
21 22 23 24 25	3.	APPROVAL OF MINUTES a) September 16, 2015 Chairman Neiman and Member Podliska made corrections to the draft minutes. Member Moberly moved to approve the minutes of the meeting of September 16, as amended. Member Engel seconded the motion.
2627282930		AYES: Members Moberly, Giltner, Engel, Podliska and Chairman Neiman NAYS: None ABSTAIN: None ABSENT: Members Connelly and Biggert
31 32		Motion carried.
33 34 35	4.	APPROVAL OF FINAL DECISION - None
36	5.	RECEIPT OF APPEARANCES - None
37 38 39	6.	RECEIPT OF REQUESTS, MOTIONS, PLEADINGS, OR REQUESTS TO MAKE PUBLIC COMMENT OF A GENERAL NATURE – None
40 41	7.	PRE-HEARING AND AGENDA SETTING - None
42 43 44 45 46 47	8.	PUBLIC HEARINGS a) MIH v Anglin –Remand from Circuit Court of DuPage County Due to the complexity of the matter before the Board, a transcript of the following proceedings is included as part of this record. Mr. Mark Daniel, representing MIH, and Mr. Lance Malina, representing

 Village Manager Kathleen Gargano, introduced themselves to the Board. Chairman Neiman noted Judge Sheen denied the Village's motion for clarification, but also a motion from Mr. Daniel for summary disposition. Mr. Daniel confirmed that both motions were denied by the judge on October 5th.

Discussion followed regarding whether the court has given the ZBA the right to re-open the record. Mr. Daniel believes they can do so only if the parties request it. Chairman Neiman believes the ZBA can reopen the record on their own motion. Discussion followed.

Member Connelly arrived at 6:48 p.m.

Member Moberly cited the October 5th transcript and concluded the ZBA can reopen the record. Member Podliska agrees based on language in the transcript wherein the judge says 'I sent it back to the ZBA for them to determine whether they were going to go on the record as is or take new evidence'. Member Podliska concludes it is the decision of the ZBA, although it can act on the recommendation of the parties.

Chairman Neiman believes the court offered clarification that the ZBA could make any finding on the record or re-open. As such, the motion for summary judgment has to be denied. Member Engel concurred based on the language in the transcript.

Member Connelly moved to deny the motion for summary judgment. Member Engel seconded the motion.

AYES: Members Connelly, Moberly, Giltner, Engel, Podliska and Chairman Neiman

NAYS: None ABSTAIN: None

ABSENT: Member Biggert

Motion carried.

Chairman Neiman introduced the issue of standard and burden of proof. Mr. Daniel submitted a brief on this point, the Village did not. Chairman Neiman suggested that determining who has the burden of proof may not need to be decided. There is a standard of proof in the code when in doubt and this is to determine if the prior decision of the Village Manager was 'arbitrary, ill-considered or erroneous'. If it was, then the Board will reverse it. If it wasn't then the Board will uphold it. Discussion followed regarding the burden of proof, but the Board generally agreed they did not have to decide who has the burden of proof.

The Board and parties discussed the matter of intent; on this matter the parties disagree, Chairman Neiman invited them to submit further briefs if they wanted, but there is no requirement that either party do so.

Chairman Neiman suggested the Board discuss whether they want to reopen the record. Member Moberly stated he would prefer to discuss the

 merits and if during that discussion there is insufficient information, then it can re-opened. He introduced the matter of Cassim's Rug Gallery and hoped any issues with Cassim's can be discarded as he believes it is a moot point, however Mr. Daniel disagreed.

Discussion followed regarding the contents of the record. Chairman Neiman noted that if the record were reopened, documentary evidence could be introduced, as he found none in the existing record. Mr. Daniel reviewed MIH's marketing efforts in 2008. The condition and lack of maintenance on the building was discussed, Mr. Daniel described the various reasons garbage might appear or end up onsite. The testimony of Mr. Horne was examined with respect to whether or not he had or there were circulars marketing the property. Mr. Daniel concluded that since the Village Manager does not want to reopen the record, the Village has no new evidence to introduce. Mr. Malina disagreed with this conclusion.

Chairman Neiman said he read the 2008 ZBA record and noted that both parties had a limited presentation of about an hour. Mr. Daniels said this was not enough time to present. Chairman Neiman stated he read Mr. Horne's testimony and he would have expected someone to introduce exhibits regarding marketing, but no such documents were provided. He offered that one reason to consider re-opening the case would be to subpoena such documents to determine MIH intent as all that currently exists is sworn testimony. Discussion followed regarding MIH's marketing of the site and evidence of same. Mr. Daniel summarized the hearing testimony stating MIH was seeking tenants, but weren't finding a specialized tenant, but they also marketed the property for sale or re-use. He stated the marketing materials existed at the time, but that Mr. Horne did not have them with him. Mr. Malina reminded the Board they needed to take into consideration the sum total of evidence and noted there was no maintenance on the non-conforming use.

Chairman Neiman reiterated that for whatever reason there is no documentary evidence, and he does not know if an intelligent decision can be made on the record as it exists. Discussion followed regarding the role of the ZBA and that reopening the record allows the ZBA to ask for more facts. Both parties said they could produce records despite the passage of time.

Discussion continued as to whether or not the record should be reopened, from which Chairman Neiman asked the Board members if they needed more time to look at the record. Member Moberly moved to continue this hearing at a special meeting of the ZBA, date to be determined, to allow the Board more time to go through the entire record specifically looking for intent or lack of intent to abandon the property. Member Engel seconded the motion.

Zoning Board of Appeals Meeting of October 28, 2015 Page **4** of **4**

1	AYES: Members Connelly, Moberly, Giltner, Engel, Podliska and Chairmar
2	Neiman
3	NAYS: None
4	ABSTAIN: None
5	ABSENT: Member Biggert
6	
7	Motion carried.
8	
9	The hearing was continued to November 12, 2015 and Chairman Neiman
10	confirmed that should the Board agree not to reopen the record, the parties
11	should be prepared to make their arguments.
12	and the properties their digaments.
13	9. NEW BUSINESS - None
14	
15	10. OTHER BUSINESS - None
16	TO CONTRACT TO THE TOTAL CONTRACT TO THE TOT
17	11. ADJOURNMENT
18	With no further business before the Zoning Board of Appeals, Member
19	Podliska made a motion to adjourn the meeting of the Zoning Board of
20	Appeals of October 28, 2015. Member Moberly seconded the motion.
21	Appeals of Solober 25, 2016. Member Moberty Seconded the motion.
22	AYES: Members Moberly, Giltner, Engel, Podliska and Chairman Neiman
23	NAYS: None
24	ABSTAIN: None
25	ABSENT: Member Biggert
26	ADSLITT. Member biggert
27	Motion carried.
28	Motion Carneu.
29	Chairman Naiman declared the meeting adjourned at 9:00 n m
30	Chairman Neiman declared the meeting adjourned at 8:09 p.m.
31	A manual card
32	Approved: Christine M. Bruton
33	
34	Village Clerk
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36	
37	

STATE OF ILLINOIS)				
COUNTY OF DU PAGE)	ss:			
BEFORE THE HINSDA	LE ZONING	BOARD	OF	APPEALS
In the Matter of:)		
MIH vs Anglin, Remand from Circuit C	ourt) .))		

CONTINUED REPORT OF PROCEEDINGS had and testimony taken at the hearing of the above-entitled matter before the Hinsdale Zoning Board of Appeals, at 19 East Chicago Avenue, Hinsdale, Illinois, on the 28th day of October, A.D. 2015, at the hour of 6:30 p.m.

BOARD MEMBERS PRESENT:

of DuPage County.

MR. ROBERT NEIMAN, Chairman;

MS. KATHRYN ENGEL, Member;

MR. KEITH GILTNER, Member;

MR. GARY MOBERLY, Member;

MR. MARC C. CONNELLY, Member;

MR. JOHN PODLISKA, Member.

* * * * *

J	100	T	100
1	ALSO PRESENT:	1	102 request so that we could get a disposition.
2	MS. KATHLEEN A. GARGANO, Village	2	
,	Manager;	3	
3	MR. ROBERT McGINNIS, Director of	4	and the state of t
4		5	to a void another
5	Commissioner;	6	
_	MS. CHRISTINE BRUTON, Village Clerk	7	
6	and Board's secretary;	8	and the state of the processing the state of
7	and a mage	9	and source recognition to may untu
8	Manager;	06:49:06PM 10	and the same and t
	MR. MARK W. DANIEL, Attorney for MIH;	06:49:06PM 10	
9	MR. MITCHELL SAYWITZ, Representative of		
10		12	The state of the s
11		13	, , , , , , , , , , , , , , , , , , ,
		15	The second of the second of the second of
12 13	,	16	Mr. Daniel, affects your motion for summary disposition here.
14	MR. DANIEL: Good evening, Chairman	17	Do you agree, Mr. Daniel?
15 16	,	18	MR. DANIEL: Well, the judge said, you
17	MR. MALINA: Good evening, Members of	19	can do whatever you want. He didn't tell you
18 19	the ZBA. Lance Malina here on behalf of village manager Kathleen Gargano, who is to my right.	06:49:38PM 20	what to do. He told you through instructions
06:47:26PM 20	CHAIRMAN NEIMAN: So we have read the	21	what the law was and to use those instructions
21 22	transcript of the court hearing held on October 5th and while the judge apparently	22	to make your decision.
	101		103
1	denied the village's motion for clarification,	1	Our position on the motion for
2	however you titled it, there was also a motion	2	summary determination here stands the same as
3	that I gather Mr. Daniel brought for	3	expressed in the motion and I think you will
4	essentially for summary disposition to the	4	recall during the last hearing night here I
5	court; is that correct?	5	mentioned that it was a concern for exhausting
6	MR. DANIEL: That's correct. Both	6	remedies and that in my view was a substantial
7	motions were denied. The judge denied them	7	part of the judge's ruling on our part.
8	almost immediately.	8	You know, they filed a motion for
9	I held a second hearing, we were	9	clarification and I had approached it from the
06:48:10PM 10	trying to discuss the terms of the order, but as	06:50:14PM 10	perspective of, well, we are there anyway, if
		1	
11	far as our motion is concerned, we had alleged	11	they aren't opening the record, let's try the
11 12	far as our motion is concerned, we had alleged that with no new evidence coming in, the judge's	11 12	they aren't opening the record, let's try the motion for summary determination. But Judge
12	that with no new evidence coming in, the judge's	12	motion for summary determination. But Judge
12 13	that with no new evidence coming in, the judge's decision should stand on the record and should	12 13	motion for summary determination. But Judge Sheen also agrees with the remand; we have to
12 13 14	that with no new evidence coming in, the judge's decision should stand on the record and should be entered now. The judge said no, the ZBA has	12 13 14	motion for summary determination. But Judge Sheen also agrees with the remand; we have to exhaust what we have going on here before we are
12 13 14 15	that with no new evidence coming in, the judge's decision should stand on the record and should be entered now. The judge said no, the ZBA has it, they have instructions. Hinsdale's side	12 13 14 15	motion for summary determination. But Judge Sheen also agrees with the remand; we have to exhaust what we have going on here before we are back in front of him. And how we exhaust that
12 13 14 15	that with no new evidence coming in, the judge's decision should stand on the record and should be entered now. The judge said no, the ZBA has it, they have instructions. Hinsdale's side with respect to their motion, those instructions	12 13 14 15 16	motion for summary determination. But Judge Sheen also agrees with the remand; we have to exhaust what we have going on here before we are back in front of him. And how we exhaust that procedurally is up to you.
12 13 14 15 16	that with no new evidence coming in, the judge's decision should stand on the record and should be entered now. The judge said no, the ZBA has it, they have instructions. Hinsdale's side with respect to their motion, those instructions are clear enough so both motions are denied. I	12 13 14 15 16 17	motion for summary determination. But Judge Sheen also agrees with the remand; we have to exhaust what we have going on here before we are back in front of him. And how we exhaust that procedurally is up to you. I think the motion still stands.
12 13 14 15 16 17 18 19	that with no new evidence coming in, the judge's decision should stand on the record and should be entered now. The judge said no, the ZBA has it, they have instructions. Hinsdale's side with respect to their motion, those instructions are clear enough so both motions are denied. I think that's a fair assessment.	12 13 14 15 16 17	motion for summary determination. But Judge Sheen also agrees with the remand; we have to exhaust what we have going on here before we are back in front of him. And how we exhaust that procedurally is up to you. I think the motion still stands. The substance of it hasn't changed. The judge's
12 13 14 15 16 17 18 19	that with no new evidence coming in, the judge's decision should stand on the record and should be entered now. The judge said no, the ZBA has it, they have instructions. Hinsdale's side with respect to their motion, those instructions are clear enough so both motions are denied. I think that's a fair assessment. MR. MALINA: I think so.	12 13 14 15 16 17 18	motion for summary determination. But Judge Sheen also agrees with the remand; we have to exhaust what we have going on here before we are back in front of him. And how we exhaust that procedurally is up to you. I think the motion still stands. The substance of it hasn't changed. The judge's ruling on the substance of our motion for

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1	CHAIRMAN NEIMAN: Mr. Malina?	1	determination.
2	MR. MALINA: All I can say is that the	2	CHAIRMAN NEIMAN: That's not what the
3	judge sent it back to the ZBA saying the ZBA	3	judge said. Not what the judge said, is it?
4	found abandonment and intent is not necessary.	4	MR. DANIEL: I think when you have
5	I believe intent is necessary. And	5	interparties administrative proceedings, you
6	the ZBA said that even if intent were necessary,	6	have to pay attention to how you reopen the
7	there was intent to abandon but only cited the	7	record.
8	lapse of time. And Judge Sheen said that alone	8	CHAIRMAN NEIMAN: Could you answer my
9	isn't adequate but the ZBA it's vague, the	9	question?
06:51:20PM 10	ZBA may have been relying on more than that and	06:53:02PM 10	MR. DANIEL: I don't think the judge
11	the ZBA should point to those things if the	11	said that you can reopen the record on your own
12	record is not reopened or the ZBA can take new	12	motion. I think you have the flexibility to do
13	evidence. I'm paraphrasing. You have the	13	it if it's properly done.
14	order, read the order.	14	CHAIRMAN NEIMAN: Do the board members
15	So the way I read it and the way we	15	have any questions?
16	cued it up for you last time was the parties	16	MR. GILTNER: Is that different than
17	were willing to stipulate that we could proceed	17	what you stated or we discussed the last time?
18	on the record. So what I believe should happen	18	Is this sort of what you are stating different
19	is the parties should make arguments as to what	19	or did we just not address this last time?
06:51:50РМ 20	in the original record supported a finding of	06:53:24PM 20	MR. DANIEL: I think it came up last
21	abandonment and the ZBA should make up its mind.	21	time, but I don't think I have ever agreed that
22	But the ZBA I believe also is free to disagree	22	the ZBA on its own accord could decide to reopen
	105		107
1	with both the parties and feel that more	1	the record to look for the intent.
2	evidence is needed if it chooses. I believe	2	I think what we talked about was a
3	Judge Sheen gave you that authority. We are	3	response to the reopening of the record if it
4	just not asking for it.	4	was going to be reopened to the effect of new
5	MR. DANIEL: On that last point we	5	notice and a new hearing date within that 15 to
6	disagree. I think we have stated very clearly	6	30 day period.
7	that the ZBA doesn't have investigative or party	7	CHAIRMAN NEIMAN: The judge knew that
8	authority to act, it's a decision maker on	8	the parties had stipulated that neither of you
9	issues that are raised between contested	9	wanted the record reopened however; correct?
06:52:20PM 10	parties.	06:53:54PM 10	MR. DANIEL: Not at the time of the
12	The ZBA can ask questions of the parties in trying to reach its ruling but the	11	April 20th ruling where the instructions are
13	minute the ZBA becomes an investigator or	13	contained.
14	looking for that evidence of intent outside of	14	CHAIRMAN NEIMAN: I'm not asking that. (Member Connelly is now present.)
15	the record, then we have a different problem	15	MR. MALINA: No. But he knew it not
16	the record, then we have a unreferre problem		
	herause you are the hearing hody	1 16	ONIV ON October 5th but he know it back before
17	CHAIRMAN NEIMAN: How do you square	16 17	only on October 5th but he knew it back before
17 18	CHAIRMAN NEIMAN: How do you square	17	our September 16th hearing because that was one
18	CHAIRMAN NEIMAN: How do you square that with the judge's instruction that we are	17 18	our September 16th hearing because that was one of my arguments as to why you didn't need
18 19	CHAIRMAN NEIMAN: How do you square that with the judge's instruction that we are free to reopen the record if we want to?	17 18 19	our September 16th hearing because that was one of my arguments as to why you didn't need clarification, you know, because the judge knew
18 19 06.52.44PM 20	CHAIRMAN NEIMAN: How do you square that with the judge's instruction that we are free to reopen the record if we want to? MR. DANIEL: I think you have to do it	17 18 19 0654-12PM 20	our September 16th hearing because that was one of my arguments as to why you didn't need clarification, you know, because the judge knew we had stipulated when he set this hearing date
18 19	CHAIRMAN NEIMAN: How do you square that with the judge's instruction that we are free to reopen the record if we want to?	17 18 19	our September 16th hearing because that was one of my arguments as to why you didn't need clarification, you know, because the judge knew

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judge is bound to it.

CHAIRMAN NEIMAN: Let's see if we can

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further indication that the board is the one who

determines whether the record will be opened or

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1	make some progress on some practical points.	1	The next issue I think we should
2	MIH's motion for summary	2	discuss is the standard of proof, burden of
3	disposition was premised on the argument that	3	proof. Mr. Daniel submitted a brief on that
4	the ZBA could not make any finding on the record	4	point, the village did not.
5	as it exists that there was an intent to abandon	5	MR. MALINA: Correct.
6	the special use.	6	CHAIRMAN NEIMAN: I want to raise one
7	In my view, although the court on	7	other possibility as to the applicable standard
8	October 5 denied the motion to clarify what its	8	of proof. I don't know if either of you have
9	prior order meant, the court, in fact, did offer	9	your codes with you, if not I can read it.
06:58:58PM 10	clarification and said we could make any finding	07:01:04PM 10	Section 11-502(b) of the Hinsdale Zoning Code.
11	on the record that we wanted to or we could	11	I'll read it.
12	reopen the record and therefore, I think that	12	It's entitled purpose. The appeal
13	MIH's motion for summary disposition has to be	13	procedure is provided as a safeguard against
14	denied because that's what the judge said both	14	arbitrary ill-considered or erroneous
15	on October 5 and during the last hearing.	15	administrative decisions. It is intended to
16	Any other thoughts from the board	16	avoid the need for resort to legal action by
17	members on that issue?	17	establishing local procedures to review and
18	MS. ENGEL: My reading was the same.	18	correct administrative errors. It is not
19	Go back to again the paragraph on page 4 of the	19	however intended as a means to subvert the clear
06:59:32PM 20	transcript line 15 where it says they, meaning	07:01:40PM 20	purposes, meanings or intents of this code, or
21	the ZBA, can review if they decide not to reopen	21	the rightful authority of the village manager to
22	the record, which leads me to believe that we	22	enforce the requirements of this code. To these
	113		115
1	would have some authority to do so if we needed	1	ends, the reviewing body should give all proper
2	to, they can review the evidence on there and	2	deference to the spirit and intent embodied in
3	reach a decision based on the record before	3	the language of this code and to the reasonable
4	them. So we can reopen it if we need to is what	4	interpretations of that language by those
5	I took from the transcript.	5	charged with the administration of this code.
6	CHAIRMAN NEIMAN: May I hear a motion	6	Seems to me that although,
7	regarding MIH's motion for summary disposition?	7	Mr. Daniel, your brief was helpful in citing at
8	MR. CONNELLY: I make a motion to deny.	8	least in passing what the judge thought and I
9	MS. ENGEL: I'll second the motion.	9	know you were implying some things about what
07:00:16PM 10	CHAIRMAN NEIMAN: Roll call, please.	07:02:20PM 10	the judge said about burdens of proof, it seems
12	MS. BRUTON: Member Connelly? MR. CONNELLY: Aye.	11	to me that and I'm really open to discussion
13	MS. BRUTON: Member Moberly?	12	on this one.
14	MR. MOBERLY: Yes.	13	I don't know that we need to decide
15	MS. BRUTON: Member Giltner?	14	who has the burden of proof. There's a standard
16	MR. GILTNER: Yes.	15	of proof in the code when in doubt, look at the
17	MS. BRUTON: Member Engel?	16	statute. And that standard, it seems to me, is
17		17	in 11-502(b). Was the prior decision of the
	_	40	
18	MS. ENGEL: Yes.	18 19	village manager arbitrary, ill-considered or
18 19	MS. ENGEL: Yes. MS. BRUTON: Member Podliska?	19	village manager arbitrary, ill-considered or erroneous. If it was, then we reverse it. If
18 19 _{07.00:22PM} 20	MS. ENGEL: Yes. MS. BRUTON: Member Podliska? MR. PODLISKA: Yes.	19 07:02:52PM 20	village manager arbitrary, ill-considered or erroneous. If it was, then we reverse it. If it wasn't, then we uphold it.
18 19	MS. ENGEL: Yes. MS. BRUTON: Member Podliska?	19	village manager arbitrary, ill-considered or erroneous. If it was, then we reverse it. If

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1	116 shifting involved. That's the standard we are	.	118
2		1	where you are looking at specific testimony, I
		2	F
3	MR. MOBERLY: I'm just surprised,	3	hard to show deference to a decision when the
4	usually you don't ask the parties to the case	4	manager didn't have that same record, if you
5	what the burden of proof or the standard of	5	will, before him at that time. But I do think
6	proof is.	6	globally the code's statement of the burden is
7	CHAIRMAN NEIMAN: Well, usually it's	7	The state of the s
8	pretty clear under the law but I'm not sure it is here.	8	to keep that in mind as well.
9		9	CHAIRMAN NEIMAN: At least it seems to
07:03:20РМ 10	MR. MOBERLY: That's like asking Honey	07:05:20PM 10	me this is a standard of review. It doesn't
11	Boo Boo to be a judge at her own beauty pageant.	11	define who has the burden of proof but I don't
12	We should make that decision of what the burden	12	know that we have to decide that.
13	of proof is.	13	John, any thoughts?
14	CHAIRMAN NEIMAN: I want to make sure	14	MR. PODLISKA: I agree that we don't
15	the court reporter got that.	15	have to decide whose side has the burden of
16	MR. MOBERLY: Honey Boo Boo, three	16	proof. We are listening to both sides and it's
17	separate words. It's been canceled though.	17	our job then to determine whether there was
18	Here's the burden of proof you have	18	error in the decision by the village manager.
19	and the applicant has to meet the burden of	19	CHAIRMAN NEIMAN: Okay. Kathryn?
07:03:46PM 20	proof and we give them fair warning.	07:05:44PM 20	MS. ENGEL: I agree.
21	MR. MALINA: If I could just say a	21	CHAIRMAN NEIMAN: Keith?
22	couple of things about this.	22	MR. GILTNER: I agree.
	447	1	446
4	117		119
1	CHAIRMAN NEIMAN: Okay.	1	MR. MOBERLY: Yes.
2	CHAIRMAN NEIMAN: Okay. MR. MALINA: Not to try to throw more	2	MR. MOBERLY: Yes. MR. CONNELLY: Yes.
2 3	CHAIRMAN NEIMAN: Okay. MR. MALINA: Not to try to throw more dust in it, but I think it is a complex issue in	2 3	MR. MOBERLY: Yes. MR. CONNELLY: Yes. CHAIRMAN NEIMAN: I don't know that we
2 3 4	CHAIRMAN NEIMAN: Okay. MR. MALINA: Not to try to throw more dust in it, but I think it is a complex issue in this case because if you read the language that	2 3 4	MR. MOBERLY: Yes. MR. CONNELLY: Yes. CHAIRMAN NEIMAN: I don't know that we have to make a motion on that; it's in the code.
2 3 4 5	CHAIRMAN NEIMAN: Okay. MR. MALINA: Not to try to throw more dust in it, but I think it is a complex issue in this case because if you read the language that Chairman Neiman was reading, the deference is	2 3 4 5	MR. MOBERLY: Yes. MR. CONNELLY: Yes. CHAIRMAN NEIMAN: I don't know that we have to make a motion on that; it's in the code. Mr. Daniel, would you like to
2 3 4 5 6	CHAIRMAN NEIMAN: Okay. MR. MALINA: Not to try to throw more dust in it, but I think it is a complex issue in this case because if you read the language that Chairman Neiman was reading, the deference is there but it talks about code interpretation-	2 3 4 5 6	MR. MOBERLY: Yes. MR. CONNELLY: Yes. CHAIRMAN NEIMAN: I don't know that we have to make a motion on that; it's in the code. Mr. Daniel, would you like to address anything before we move on?
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2 3 4 5 6 7 8 9 07 04 14PM 10 11 12 13 14 15 16 17 18 19 07 04 42PM 20	CHAIRMAN NEIMAN: Okay. MR. MALINA: Not to try to throw more dust in it, but I think it is a complex issue in this case because if you read the language that Chairman Neiman was reading, the deference is there but it talks about code interpretation-type things. Here the key issue is it involves code interpretation I think but it also involves factual determinations. And one of the things and I just want to be very frank because we all want to avoid reversible error. One of the things I think to consider is that the manager made the decision and I believe under the code that decision is entitled to deference and should not be in a global sense overturned unless it's arbitrary or as the code says, in the words of the code, an unreasonable interpretation.	2 3 4 5 6 7 8 9 07.05 00PM 10 11 12 13 14 15 16 17 18 19	MR. MOBERLY: Yes. MR. CONNELLY: Yes. CHAIRMAN NEIMAN: I don't know that we have to make a motion on that; it's in the code. Mr. Daniel, would you like to address anything before we move on? MR. DANIEL: I think there was some discussion about the preponderance standard in establishing that there was error last time and to the extent that you raise arbitrary and capricious, that's a bit of a different standard than proving that somebody was wrong by a preponderance. I suppose we have to take a look at it. I don't think it's appropriate to say you have to go beyond a preponderance. I think Mr. Malina and I were both in agreement on the preponderance standard last time that we were here.

120 122 1 I don't know. But if either of you have any 3 and 4 of the Municipal Zoning Enabling Act other thoughts on the burden of proof issue, 2 created the Zoning Board of Appeals as a relief feel free -mechanism to ensure zoning ordinances were MR. MALINA: The reason it's a little 4 constitutional. bit complicated I think is simply because 5 So there was this appeal process 6 usually when you are talking about standard of and the state set up the process according to 6 review, a body is looking at something where the 7 expectations that the ZBA would act upon 7 8 evidence all was taken below and you are simply receiving the evidence in the way contemplated looking at the record and you are ruling on the 9 under typical administrative rules in Illinois. 07:07:04PM 10 decisions that were made on that evidence. 07:09:22PM 10 Yes, there is some deference to 11 The difference here is you are 11 staff and their interpretation of the code, but 12 sitting in an appellate capacity but yet you is it the standard in Section 11-502(b). It may 12 heard live testimony. And so I think you need 13 13 go too far because again, you have to be careful to take that into account when you make your with that civil preponderance standard because 14 15 findings and when you come to any decision. 15 you are evaluating evidence and I think That's all. 16 16 Mr. Malina touched on that. 17 But I think in the global context, 17 We both know that there was a lot 18 I believe the code does establish your role as a 18 of evidence brought in during the zoning hearing 19 ZBA when something is brought up to you from a 19 in November primarily of 2008 and that evidence, 07:07:30PM 20 decision that's been given to the manager to 07:09:58PM 20 to my recollection, did not include a delivery 21 decide as the code enforcement or code officer. from the village manager, a transmittal of the 21 22 CHAIRMAN NEIMAN: Yes, As we discussed basis for his decision, records that Mr. Cook 22 121 123 last time, I can see if we must make a decision 1 1 relied on and that's kind of where this starts. on who has the burden of proof, there are some 2 So you wonder all right, it's all 3 pretty good arguments going both ways on that before you on that factual basis. The question 3 4 one because on the one hand the village's action is how can you give deference when there was no 5 is a taking of a due process property interest transmittal of what he relied on. and it seems to me if that's the case, then the 6 And then on the issue of intent, 6 7 village should have that burden and not the 7 there's nothing mentioned in the August 5, 2008 8 property owner. 8 letter about intent. The letter only refers to On the other hand, the property 9 the date Amlings closed. So we have nothing on 9 07:08:08PM 10 owner is the appellant here asking us to reverse 07:10:40PM 10 the intent side from the village manager to give the decision and whether that's by an arbitrary, 11 11 deference to. 12 he will consider it an erroneous standard, or 12 CHAIRMAN NEIMAN: And to that point, 13 some other standard, I don't know. But I think 13 isn't it possible that one of the reasons that we can review -- we can make our decision either 14 14 the village in your view didn't present any on the record as it exists or if we choose to 15 15 evidence of intent was because the ZBA's code reopen the record and apply it against that 16 16 said intent isn't an element but that's since 17 standard. But again, if either of the parties 17 been reversed and if that's the case, then --18 want to submit any further briefs if you guys 18 and your argument is there was no evidence of intent introduced by the village, isn't that a can find anything on it, feel free. 19 19 07:08:40PM **20** MR. DANIEL: I don't want to file 07:11:18PM **20** reason to reopen the record, given the fact that 21 another brief on it. I think it's important to now we know from the court's opinion that intent 21

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note that 65 ILCS 5/11-13-12 along with Sections

is, in fact, an element, why not reopen the

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appropriate standard.

CHAIRMAN NEIMAN: Yes. And all I'm

CHAIRMAN NEIMAN: That was Mr. Daniel's

argument; we weren't taking that position. I

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128 130 1 saying --1 MR. DANIEL: I don't. Because I don't 2 MR. MALINA: In a separate ruling. believe we should be offering evidence 2 3 CHAIRMAN NEIMAN: No, I think I agree 3 without -- I mentioned it last time. Yes, with that, at least myself. 4 Cassim is closed, whether it was June, I think 5 But given the fact that one of our it was later, but the question of whether that 6 ongoing criteria in all of these proceedings changes the case, whatever the facts are I don't 6 7 until it is done in this room is to avoid any think it does. The building is still 7 8 further reversible error. constructed the way it is. The property is 9 If the parties, since we don't have 9 still being -- I can't offer new evidence. our own counsel here, if the parties would like 07:15:28PM 10 07:17:30PM 10 MR. MOBERLY: The court action 11 to submit any further briefs on that issue, we 11 specifically mentions Cassim. So since that's a 12 would welcome them but there's no requirement 12 moot point now, I just was trying to make the that either party do so. 13 13 process easier. It's not the end of the world. 14 Okay. So I think the next logical 14 MR. DANIEL: I don't think it's moot step is to decide -- is for the board to discuss 15 because the court was interested in if the 15 whether we want to reopen the record. 16 hearing was reopened having an explanation of MR. MOBERLY: I would prefer to discuss 17 17 how the units are interconnected for 18 the merits. A lot of stuff we already have. 18 construction perspective. So physically the 19 I'm assuming all of this is in the record. This 19 building is still as it sat at the time you 07:15:58PM 20 is all record stuff. There's a lot of 07:17:52PM **20** ruled whether Cassim's is there or not. information we have which to me leads us to a MR. MALINA: The other reason that I 21 21 22 decision. think it doesn't have a great bearing on the 22 129 131 1 If we get down the road and we say, 1 decision is because you end up back when you say oh, we don't have enough information, then we 2 2 Cassim's is gone, so it's gone. open up. I think we are premature to talk about 3 3 Well that's the issue. Because it opening up the record until we discuss the also was a legal nonconforming use and we know merits of the case as they have been presented 5 just because it's not being used this minute, by both sides. 6 it's not necessarily just by that fact alone 7 Could we knock off one more simple lost. And so it remains, to some extent, there thing. I think it should be simple. Cassim rug 8 under the code until such time as it's no longer 9 gallery has been mentioned as part of the 9 a legal nonconforming use because it hasn't 07:16:28PM 10 appeal. They have been out of there totally 07:18:32PM 10 been -- and if we get that far -- it hasn't been vacated since some time in June. Can we dispose properly maintained. But that's the issue. And 11 11 of any issues with Cassim's now because to me 12 12 the fact that it hasn't been in use for some 13 the entire thing is going to be about -- we months isn't sufficient under Judge Sheen's 13 discard the issue, Cassim is a moot point 14 14 ruling to mean it's gone. 15 because they have vacated the property so the 15 CHAIRMAN NEIMAN: Thank you. entire thing becomes was there an intent to 16 16 Any other issues on the effect of 17 abandon the use as a garden center or not. 17 the Cassim rug gallery moving out? Okay. 18 CHAIRMAN NEIMAN: Okay. Does anybody 18 So Gary suggested that we talk about what's in the record as a launching point have any -- do the parties, through their 19 19 07:16:54PM **20** counsel, have anything to say about the rug 07:19:06PM 20 for deciding whether we want to reopen the gallery having moved out and the effect on the 21 record. Anybody want to begin that discussion? 21 22 case? 22 MR. MALINA: May I make a suggestion

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plenty that couldn't be addressed by MIH. But

like to see the documents. Any thoughts?

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The landscape waste was hauled off.

22 It was bagged when it was mowed and it was

MS. ENGEL: I'm not sure that you can use than a garden center. At the same time he 2 make a decision based on the record we have 2 was trying to market it for a garden center. 3 without those additional -- without any 3 MR. CONNELLY: I would ask if you are 4 additional information like that. attempting to market something, wouldn't you 5 CHAIRMAN NEIMAN: John? make it a little more attractive, cleanup the 5 6 MR. PODLISKA: Well, the village in its garbage on the property? In my mind, it doesn't opening brief on remand sets out what it sees as 7 7 look like it was being marketed. sufficient evidence that abandonment and one of 8 MR. DANIEL: Well, you had a sign at the first point there is that MIH never marketed 9 the corner, you had maintenance people coming in the property for a garden center once Amlings 07:24:30PM 10 to patch the lot. There was your typical 07 26:58PM 10 11 vacated the property and instead marketed it as 11 insurance, your typical maintenance operations a mixed-use residential and commercial property 12 12 that Mr. Horne had testified to. 13 not as a garden center. The area pursuant to discussions 13 14 Now, I think that contemporaneous with Bo Proczko -- and I'm sticking to the 14 15 documents at the time would be helpful if record on this. The testimony was that Bo 15 16 there's a dispute about that position. Does MIH 16 Proczko when approached by individuals that 17 take a position different on that point from the might have been following a change on street 17 village or is that a point on which the parties 18 18 parking within the block. 19 agree? 19 Hinsdale Orthopaedics and ManorCare 07:25.08PM 20 MR. DANIEL: The hearing testimony can 07:27:26PM 20 had approached the village and Bo coordinated a 21 be summarized as follows on that issue. MIH relationship between MIH and the two entities to 21 22 owned the property. They were seeking tenants. 22 the west and with the use of the parking lot 137 1 They had marketed to all the small garden shops. 1 primarily for those two uses and Cassim's you 2 The Home Depots and Lowe's of the world had have, I suppose, the question of how that 3 saturated the market and the small family garden garbage onsite might be perceived. You also 4 shop business had changed and they weren't have a fence onsite that whenever the wind blew. 5 opening new centers. So it was difficult to it would catch it. That's shown in the record 6 find a specialized tenant despite going to the in the site plan. And some of the visible 7 International Council of Shopping Centers, going photos showed, I believe, some patchwork, a 7 to the half a dozen or so A folks that are known paper here up against the fence, something like 8 in the metro area for having more than one that. And that was the fence surrounding the garden center. We are talking about having a 07 25:50PM 10 07:28:12PM 10 outdoor sales area, roof covers. 11 second store, a third store. 11 They had some open canopy 12 At the same time they were doing 12 structures out on the west side of the building that, MIH marketed the property as available for 13 13 and according to the record, those were being sale or reuse and included in those sale and maintained for a period of time for the purpose 14 reuse efforts statements to the effect property 15 of reuse as a garden center. They didn't look 15 available, prime location, could be used for, 16 16 good, they needed to be rehabilitated, but 17 and they even applied for that mixed-use 17 because they were remarketing it and another 18 development at one point in time. That's 18 user may or may not want those, or may want to 19 essentially the testimony on that. redesign those, they were maintained onsite. 19 07:26:18PM 20 I think as far as Mr. Horne's 07:28:42PM **20** And as far as trash goes, I believe that's it.

testimony goes, he agreed that there was the

alternative marketing for sale for a different

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144 146 1 this. 1 That is not out of the ordinary and 2 But you are entitled to look at the 2 it doesn't show intent to abandon the existing circumstantial evidence as well, the whole 3 use. It happens all the time where somebody 4 record, and make a logical determination. And owns property and is considering whether to sell to my mind, that's one of the big things I it for another use. Of course it's contingent disagree with about Mr. Daniel's approach in 6 on other things: Zoning. 7 this whole intent issue is that the issue isn't 7 MR. MALINA: And I agree that the mere 8 intent to abandon. exploration of an alternate use if you are at 9 A legal nonconforming use is the same time maintaining your legal different from other zoning uses. By its very 07:33:10PM 10 07:35:16PM 10 nonconforming use, should not cause abandonment. 11 nature it demands action. It demands being 11 The policy behind that would be foolish because 12 maintained. The code uses the word it may 12 everyone would be afraid to try to find a real continue. By its very definition it's not 13 conforming use because they are afraid by even 13 supposed to stop. 14 14 attempting to do it you could lose your 15 The law that we are talking about 15 nonconforming use. are courts' decisions where it has ceased for a 16 16 MR. DANIEL: Or have a village attempt period and that ceasing is contradicted by all 17 17 to do it as in this case. kinds of evidence in some cases of how the 18 18 MR. MALINA: No, the issue here is 19 property owner did not want it to cease, was 19 different, I submit. Because the issue here is 07:33:42PM **20** working to keep that use in play but there was a 07:35:36PM **20** there's all kinds of documentary evidence about 21 gap nonetheless and whether the intent to 21 the efforts they made to market it as not a 22 abandon is there. 22 garden center. What we are missing is the 145 147 1 So I think the whole approach that 1 other. 2 I believe is correct is Mr. Daniel's -- the 2 CHAIRMAN NEIMAN: Wait, wait, wait, 3 testimony of Mr. Horne is relevant, it's in the wait. I spent that very long Sunday afternoon 3 4 record, but it's the whole sum total of the reading the record. I don't recall seeing any 4 5 evidence about how this legal nonconforming use documents in the record about them marketing it 6 was maintained and whether it should have been one way or the other. That's my problem. 7 allowed to continue to maintain, whether Dave 7 MR. MALINA: What I was talking about Cook, the manager at the time, whether his 8 is the zoning effort to have it changed. determination that it was lost was wrong. That 9 CHAIRMAN NEIMAN: I think the court 07:34:18PM 10 the record supports the idea that this garden 07:36:12PM 10 decision, I think it was the LaSalle Bank 11 use despite Amlings being gone and despite a decision if I'm not mistaken, made it -- there 11 12 couple of years later it having been vacant, 12 was a decision that one of the parties cited in 13 that it really wasn't lost because the their briefs last month that said just because a 14 maintenance effort, the record supported it landowner applies to have a property rezoned, 14 15 despite that. 15 doesn't mean they have abandoned a special use. 16 MR. DANIEL: See the job of the village 16 MR. MALINA: Correct. Just because. 17 manager at the time was to question the 17 right. 18 evidence. The village manager brought out 18 CHAIRMAN NEIMAN: Just because. 19 testimony that yes, in addition to marketing it 19 I keep coming back to the issue of 07:34:44PM **20** as a garden center, we had circulars go out for there are no documents in the record reflecting 07:36:40PM 20 21 other uses and in fact, we filed a zoning how the property was being marketed and I 22 application. can't -- and to Mr. Malina's point, testimony is

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1	148 one thing that we should give weight to, but		The village represents to talking
2		1	
3		3	, ,
4		4	
5		5	
6		6	
7	subpoenas, I don't know why.	7	
8	All I know is we are sitting here	8	
9	in 2015. We have a decision to make about	9	
07:37:24PM 10	whether to reopen the record or not and I don't	07:39:54PM 10	CHAIRMAN NEIMAN: That's not how the
11	know if anybody could make an intelligent	11	evidence would come in necessarily, Mr. Daniel,
12	decision on the issue presented on the record as	12	
13	it exists. And especially given the fact that	13	MR. DANIEL: Well, who's going to
14	the village zoning code at the time said intent	14	present the evidence?
15	isn't relevant, therefore the village attorney	15	CHAIRMAN NEIMAN: We have the authority
16	logically may not have tried to do discovery on	16	to issue subpoenas. Even if the parties don't
17	the issue of intent to abandon so the law has	17	want to go through more discovery and don't want
18	now changed because it's on remand the court	18	us to reopen the record, it is, I believe, the
19	said of course you have to have intent to	19	feeling of the ZBA I don't want to waste any
07:38:08РМ 20	abandon.	07:40:14PM 20	more time on this issue that the court has
,21	Well, if the standard has changed,	21	made it abundantly clear that we can reopen the
22	our zoning code has been that portion of the	22	record if we want to even if the parties don't.
	149		151
1	149 zoning code has been found to be illegal, it	1	
1 2	zoning code has been found to be illegal, it seems to me that the village has to have a	1 2	151
_	zoning code has been found to be illegal, it		Okay?
2	zoning code has been found to be illegal, it seems to me that the village has to have a chance to present evidence of intent to abandon because they weren't even thinking about it in	2	Okay? So if we want to reopen the
2	zoning code has been found to be illegal, it seems to me that the village has to have a chance to present evidence of intent to abandon	2	Okay? So if we want to reopen the record sorry, let me finish.
2 3 4 5 6	zoning code has been found to be illegal, it seems to me that the village has to have a chance to present evidence of intent to abandon because they weren't even thinking about it in 2008 because the code said you don't have to. And more than anything else to my	2	Okay? So if we want to reopen the record sorry, let me finish. MR. DANIEL: I'll let you finish.
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 ${f 1}$ a subpoena. That's what I'm curious about. I

2 just need to try to figure out what the posture

of the ZBA is. Are you changing from factfinder

4 and decisionmaker to investigator and --

CHAIRMAN NEIMAN: Mr. Daniel, you have

6 made that argument. We get it, okay? But the

7 court has said we can reopen the record if we

8 want to. We are not doing any investigation.

9 We are just a -- we are the equivalent of a

o7-4204PM 10 factfinding body asking for the facts and if we

11 feel like we don't have enough facts, then we

12 could vote, according to the DuPage County

13 court, to reopen the record and ask the parties

14 to give us some more facts.

MR. MOBERLY: As a practical matter,

16 nine years have transpired. Where is Mr. Horne?

17 Is he still alive? Is he available? Is

18 Mr. Cook available? I mean, could you produce

19 these circulars and fliers and all the marketing

or A2 40PM 20 materials that you had somehow dated 2006

21 through 2008?

22 MR. DANIEL: I'm sure there are records

153

1 someplace, okay? Even eight years after the

2 fact.

7

5

3 MR. MOBERLY: Can the village produce

any records on their end?

5 MR. MALINA: Yes. We would comply with

6 whatever the order was.

MR. DANIEL: And then you have the

entire issue of if you reopen the record, you

9 have interested parties who are very curious to

07-43 08PM 10 know how this record is going to be reopened and

11 how they have to respond so that all the

12 evidence of intent is there.

So is it for the limited purpose of

14 receiving records? If it is, then the parties

15 are going to go full bore on the issue of intent

16 because I don't think one side or the other is

17 going to let it sit.

18 But the fact of the matter is that

19 no one is asking for this. I am not going to

o7-43-28PM **20** say it any more beyond this. But it is our most

21 strenuous objection that eight years after the

22 fact, seven years after the fact and we are

I sitting here talking about reopening a record

2 that was cut short by Chairman Anglin, yes. But

3 within that record on the short time frame given

4 there is testimony from Mr. Horne that has gone

5 without question. No contrary evidence.

And that's when you have the

7 question of all right -- once you have contrary

8 evidence, you have a question of who to believe.

9 If you took Mr. Horne's testimony and said, I'm

07.4402PM 10 going to decide this case on Mr. Horne's

11 testimony, that's fine with me. And it probably

12 should be with you because you know from the

13 record that there is -- yes, there is some

14 marketing of the property for an alternative

15 use.

16 And you know from the record that

17 there is marketing of the property for a garden

18 center and that resulted in a few things. A

19 license granted to a holiday seasonal

or 4430PM 20 salesperson that sold some of the affects that

21 Amlings had to use the parking lot. That's in

the record. A license filed for 2007 that the

155

1 village never acted on. That is in the record.

2 That's within the time frame.

3 So think about this. You have the

4 results, and then you also have the letter

5 itself issuing concerning none other than a

6 garden center that had partially occupied the

7 building by the time that hearing started.

8 Clovers.

9 MR. CONNELLY: We are making decisions

or.45 ORPM 10 here on what are the facts. I guess what is the

11 harm of having more information to make that

12 decision?

MR. DANIEL: The harm is time. The

14 harm is that you have uncontested testimony.

15 And then the question is when the village

16 manager says, I don't want to bring anything in,

17 I think it indicates to me that they don't have

18 a lot to bring in because their utility records,

19 their billing show, the architectural plans show

or.45.38PM 20 that these units are interconnected so of course

21 Amlings was maintained. It's only going to hurt

22 the village. If you want to reopen the record,

22 documents for their case and bad documents for

insufficient evidence of intent to abandon.

Sheen was informed by Jacob Karaca that the

22 a logical next decision. Because if we are not

168 170 1 that limiting it would be necessarily a good intent as of August 5, 2008, is the question. 2 2 Anything that happened after that, not relevant. 3 MS. ENGEL: Okay. Just trying to find MR. CONNELLY: If we have the ability 3 4 a way to do it to expedite an end. to call special meetings in order to expedite 5 MR. DANIEL: If you happen to reopen 5 this process, I would be willing to accommodate 6 the record, the judge gave instructions that I'm the parties to speed things up. 7 not going to try to rephrase but they are pretty 7 CHAIRMAN NEIMAN: Now -- and in 8 clear. fairness, if we were to reopen, the parties need 9 If you reopen the record, there are 9 time to figure out how to phrase their document questions about intent that Judge Sheen wanted 07:59:20PM 10 requests, ask us to issue subpoenas, we issue 08:02:12PM 10 11 answered. There are questions about the impact 11 the subpoenas, the subpoenaed parties need time 12 of a decision that there was intent to abandon to respond and so that in all probability 13 as to Amlings on the remainder of the shopping 13 wouldn't happen by our November meeting. I center structure. 14 don't know that the idea of a mid December 15 MR. MALINA: Meaning the rug store. meeting that lasts until midnight appeals to MR. DANIEL: And there's at least one 16 anybody, but if this spills over until the new 16 other issue in there. But if you reopen it and 17 year, it would be unfortunate but the property 17 18 you don't reopen it for the purposes described has been sitting there since 2006; I don't think 18 by Judge Sheen, I think we are on treacherous 19 19 another couple of months is going to kill 07:59:52PM **20** ground there. 08.02.56PM **20** anybody. 21 CHAIRMAN NEIMAN: Here's my 21 MR. GILTNER: So I haven't looked at 22 frustration. We are volunteers. This time 22 the record as closely as you have, Bob, but I 169 171 comes out of our hide and as a result, I have no look at the statement from the ZBA's decision 2 particular interest in spending one or more long and it states, this is because the length of 3 evenings here hearing further evidence and 3 time that MIH ceased to use the property as a testimony; but as I read the record, I don't garden center, coupled with all of MIH's acts know that there is, in fact, evidence of intent. 5 that were inconsistent with continuing the 6 Given the fact that the court gave nonconforming use, evidence of clear intent us the authority if we wanted to to reopen the 7 discontinue abandon the use of the property as a record, I think reopening the record, as painful garden center. as that might be for us, might actually help 9 So with Gary's suggestion of seeing 08:00:46PM 10 reach a true and correct decision on whether 08:03:42PM 10 if we can come to some resolution before opening 11 there was, in fact, intent to abandon. the case, doing that, see if we can do that 11 12 I think it's also important for the 12 relatively quickly, as a way to, you know, not 13 parties to understand, at least in my view, if 13 get into the complications of reopening the the other board members disagree with me on 14 14 record. this, please jump in. Any evidence that's 15 15 CHAIRMAN NEIMAN: Sure. I'm open to presented on the question of intent were we to 16 the suggestion. I think the parties' briefs 16 17 reopen the hearing has to be evidence that 17 filed last month tried to make their best occurred before the village manager's decision 18 18 arguments on whether or not there was, in fact, 19 back in 2008. Anything that happened after that 19 evidence of intent to abandon in the record. 08:01:28PM **20** isn't relevant. We are reviewing whether or not And so I guess we could first discuss more 08:04:16PM **20** the August 5, 2008, decision was proper or not. 21 whether there is evidence of intent sufficient

And so whether or not there was evidence of

22 to uphold the village manager's decision.

	172		174
1	MS. ENGEL: Procedurally how do we do	1	MR. CONNELLY: I would like more time.
2	that? Do we just say we would like another	2	MS. ENGEL: Yes, I would like some more
3	30 days to review the documents? I mean,	3	time.
4	procedurally	4	MR. MOBERLY: So your Sunday afternoon
5	CHAIRMAN NEIMAN: Well, we could do	5	deep dive, you found good stuff in there? I
6	that. We could certainly choose to say, okay,	6	spent many, many hours on the arguments from
7	before we reopen the record, a valid suggestion,	7	both sides and I'm relying very heavily on that.
8	all the board members go home one more time, do	8	I'm assuming they were fair when they cite the
9	a little more homework, review the record, and	9	record.
08:05:04PM 10	we can come back and point to it.	08:07:08Рм 10	CHAIRMAN NEIMAN: Yes. There was
11	Now, we don't have a dog in this	11	MR. MOBERLY: I think based on these
12	fight. We are just trying to get to a correct	12	arguments, I could vote right now but it sounds
13	decision and	13	like the rest of you don't have the comfort
14	MR. MALINA: May I make a suggestion?	14	level that's there yet.
15	CHAIRMAN NEIMAN: Please.	15	CHAIRMAN NEIMAN: The beauty of working
16	MR. MALINA: Referring back to what I	16	together, whether it's the ZBA or working in a
17	said before that as you make your decision as to	17	corporation or a law firm or being on a jury is
18	whether to reopen or not, the question should	18	collectively we are smarter than we are
19	be, I believe, in each of your minds is is the	19	individually.
08.05:32PM 20	record that we were remanded sufficient to make	08:07:28PM 20	I reviewed the record a certain
21	a determination on the issue of intent either	21	way. Doesn't mean I'm right. Doesn't mean the
22	way.	22	evidence isn't there. The judge reviewed it.
	173		175
1	If and I think it's appropriate	1	He made it pretty clear that he didn't find any
2	for each of you to reach that conclusion in	2	evidence of intent but asked us if we could find
3	order to decide that issue and if some of you	3	evidence of intent sufficient to uphold the
4	feel like you haven't done it yet, I think	4	village manager's decision, then point me to it
5	that's a valid reason to postpone making that	5	and we will go from there.
6	decision because I think each of you should have	6	My concern, again, we now have to
7	a comfort level that this record is adequate for	7	address the evidence of intent, whether or not
8	me to do my job that the court has remanded this	8	there's evidence of intent, and that wasn't a
9	case, which we were not involved with to make a	9	part of the zoning code at the time and to my
08:06:08PM 10	decision. Rather than can we affirm, can we	08:08:16PM 10	mind, people I'm repeating myself, so forgive
11	deny, is the record sufficient? And then if	11	me.
12	each of you feels it is or it isn't, then the	12	People say, you know, quoting Jimmy
13	majority would rule and I don't know the	13	Carter, I had lust in my heart. Okay, fine. I
14	minority would just have to react accordingly.	14	had no intent to abandon; I swear to God. That
15	If you got more than you thought you needed,	15	is something that we must consider because that
16	well, that's okay. If you got less, then you	16	is sworn testimony.
17	are sort of in a bind. But I think that's the	17	There was there might be
18	issue you have to face.	18	documents that confirm that. There might be
19	CHAIRMAN NEIMAN: I think that's a very	19	documents that contradict that. Beats me.
08:06:34PM 20	good suggestion. So I guess the question to the	08:08:54PM 20	That's my problem. But if there's a single
21	board members is who needs more time to look at	21	board member who wants more time to review the
22	it?	CSP 630-8	record, let's give ourselves time to review the

	176		178
1	record and come back next month and talk about	1	
2	it. I have no problem with that at all. Do I	2	•
3	hear a motion?	3	CHAIRMAN NEIMAN: So we could call a
4	MR. MOBERLY: Motion to continue our	4	
5	deliberations at the next regularly scheduled	5	
6	meeting of the Zoning Board of Appeals.	6	
7	MR. MALINA: Can I bring something up?	7	
8	CHAIRMAN NEIMAN: Yes.	8	
9	MR. MALINA: This is a personal thing.	9	·
08:09:30PM 10	Is that next regularly scheduled	08:11:08PM 10	CHAIRMAN NEIMAN: Okay. Is the
11	meeting the Wednesday before November 22nd?	11	consensus that there's an appetite to hold a
12	MS. ENGEL: Yes.	12	special meeting in a couple of weeks?
13	CHAIRMAN NEIMAN: Is that the Wednesday	13	MR. PODLISKA: Yes.
14	before Thanksgiving?	14	MR. GILTNER: Yes.
15	MR. MALINA: No, but it's this. I play	15	CHAIRMAN NEIMAN: All right.
16	trombone and I play in an orchestra and that's	16	Let's hear a motion on that one.
17	the final rehearsal before a concert on	17	MR. MOBERLY: I'll try the motion
18	November 22nd.	18	again.
19	CHAIRMAN NEIMAN: We will be happy to	19	Motion to continue this hearing
08:09:56PM 20	accommodate any parties schedule.	08:11:22PM 20	further at a special meeting of the ZBA to be
21	MR. MALINA: There's a way to deal with	21	determined by the date and time and we will
22	it though because I'm not sure when we could	22	spend more time going through the entire record
	177		179
1	start but if you are only going to be doing	1	specifically looking for intent or lack of
2	that, if you were to reopen the hearing we would	2	intent to abandon the property.
3	have to publish, if we could do 6, as long as	3	MS. ENGEL: I'll second the motion.
4	I'm out by	4	CHAIRMAN NEIMAN: Roll call, please.
5	CHAIRMAN NEIMAN: Can you bring the	5	MS. BRUTON: Member Connelly?
6	trombone?	6	MR. CONNELLY: Aye.
7	MR. MALINA: I will bring documentary	7	MS. BRUTON: Member Moberly?
8	and physical evidence to support my statement to	8	MR. MOBERLY: Yes.
9	you tonight that I'm a trombone player.	9	MS. BRUTON: Member Giltner?
08:10:22PM 10	CHAIRMAN NEIMAN: Chris, we have pretty	08:11:50PM 10	MR. GILTNER: Yes.
11	broad discretion. Just because we normally hold	11	MS. BRUTON: Member Engel?
12	it on the third Wednesday doesn't mean we have	12	MS. ENGEL: Yes.
13	to. We can hold it on a different day.	13	MS. BRUTON: Member Podliska?
14	MS. BRUTON: That's correct.	14	MR. PODLISKA: Yes.
15	MR. MALINA: Right. You just have to	15	MS. BRUTON: Chairman Neiman?
16	publish as a special meeting and limit it to the	16	CHAIRMAN NEIMAN: Yes.
17	items on the agenda.	17	Shall we try to choose a date for
18	CHAIRMAN NEIMAN: So why rush to your	18	this special meeting now?
19	rehearsal. We can pick a day that's convenient	19	MS. BRUTON: We could.
08:10:44PM 20	for both parties and for all of us.	08:12:08РМ 20	CHAIRMAN NEIMAN: Let's ask the parties
21	MS. ENGEL: I don't think I need a	21	if there are any dates in the next couple of
22	month either. It might be sufficient to have	22	weeks when they are not available.

VILLAGE OF HINSDALE **ZONING BOARD OF APPEALS** MINUTES OF THE SPECIAL MEETING November 9, 2015

1. CALL TO ORDER

Chairman Bob Neiman called the specially scheduled meeting of the Zoning Board of Appeals to order on Monday, November 9, 2015 at 6:32 p.m. in Memorial Hall of the Memorial Building, 19 E. Chicago Avenue, Hinsdale, Illinois.

2. ROLL CALL

Present: Members Marc Connelly, Gary Moberly, Keith Giltner, Rody Biggert, John Podliska and Chairman Bob Neiman

Absent: Member Kathryn Engel

Also Present: Director of Community Development/Building Commissioner Robb McGinnis and Village Clerk Christine Bruton

3. RECEIPT OF APPEARANCES - None

4. RECEIPT OF REQUESTS, MOTIONS, PLEADINGS, OR REQUESTS TO MAKE PUBLIC COMMENT OF A GENERAL NATURE - None

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5. PUBLIC HEARINGS

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a) MIH v Anglin -Remand from Circuit Court of DuPage County

Mr. Mark Daniel, representing MIH, and Mr. Lance Malina, representing the Village Manager, approached the Board.

Chairman Neiman stated that the Board, at their meeting of October 28^{th,} voted to give themselves extra time to review the record. He expressed his frustration with further review of the record inasmuch as he can't find some of the exhibits that were referenced in the opening briefs as evidence of intent or no intent to abandon, because of the way the record was reproduced. Additionally, in reviewing the briefs, neither of the attorneys attached the records to which they cited. He suggested the attorneys take the existing briefs, find the documents that are cited in the record, and resubmit the briefs with numbered exhibits and highlighting the relevant portions of those exhibits as would be done if the briefs were being submitted to a court. He pointed out there are also some passages in both briefs where it is asserted that the record is clear that it says x,y or z, but there are no citations to the record at all. He feels this would be helpful to the Board members to decide the matter before them.

In response to a question from Member Connelly, Chairman Neiman clarified that the Board is clearer on standard of proof than the burden of

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 proof. Although, if the Board accepts the standard of proof as outlined in the code, he believes that either the level of proof is shown or it's not, on the question of intent to abandon in the record.

Discussion followed between Mr. Malina and Mr. Daniel with respect to a mutually agreeable date to meet at Village Hall to review the condition of the record. They believe they can get the requested revisions to their materials completed in ten days. They agreed to resubmit to the ZBA on November 19th.

In response to a question from Member Biggert, discussion followed regarding what is intent to abandon, various scenarios were posed involving property maintenance, applications for re-zoning (a map amendment) and whether or not the property is occupied by the non-conforming use at that time. Mr. Malina stated these things would be addressed by him in detail during arguments, but did state that timing alone isn't enough; it is the totality of circumstances.

It was also confirmed that the Cassim rug business was allowed to operate at that location because it was part of the home furnishings portion of the special uses that were originally authorized in 1966. Mr. Malina stated the interpretation of the code to date states that if the non-conforming structure is destroyed, it cannot be rebuilt because the only structure that can be rebuilt there, as of right, is an R-4 structure. Mr. Daniel believes the owner could reduce the size of the building, and tenants with the uses as outlined in 1966 would be allowed. Discussion followed regarding changes to the existing structure.

Member Biggert asked about the parking lot on the site being used by Hinsdale Orthopedics and Manor Care. Mr. Malina said permission for use of the parking lot as described is part of a settlement; the Village and MIH agree the parking lot can be used by these businesses until such time as the other matter is settled. Member Podliska confirmed this parking issue has no impact on the remand. Director of Community Development Robb McGinnis said that both of the businesses parking in that lot are conforming uses for their respective zoning lots.

Discussion followed as to whether or not advertising the special use property for a non-conforming use only is indicative of intent to abandon.

6. NEW BUSINESS - None

7. OTHER BUSINESS - None

8. ADJOURNMENT

With no further business before the Zoning Board of Appeals, Member Biggert made a motion to adjourn the meeting of the Zoning Board of Appeals of November 9, 2015. Member Podliska seconded the motion.

AYES: Members Connelly, Moberly, Giltner, Biggert, Podliska and Chairman Neiman

Zoning Board of Appeals Special Meeting of November 9, 2015 Page **3** of **3**

1	NAYS: None
2	ABSTAIN: None
3	ABSENT: Member Engel
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5	Motion carried.
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7	Chairman Neiman declared the meeting adjourned at 7:18 p.m.
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10	Approved:
11	Christine M. Bruton
12	Village Clerk
13	
14	

VILLAGE OF HINSDALE ZONING BOARD OF APPEALS MINUTES OF THE MEETING November 18, 2015

1. CALL TO ORDER

Chairman Bob Neiman called the regularly scheduled meeting of the Zoning Board of Appeals to order on Monday, November 18, 2015 at 6:30 p.m. in Memorial Hall of the Memorial Building, 19 E. Chicago Avenue, Hinsdale, Illinois. On behalf of the Board, Chairman Neiman sent best wishes for a speedy recovery from a recent illness to Member Gary Moberly.

2. ROLL CALL

Present: Members Marc Connelly, Keith Giltner, Rody Biggert, Kathryn Engel, John Podliska and Chairman Bob Neiman

Absent: Member Gary Moberly

Also Present: Director of Community Development/Building Commissioner Robb McGinnis and Village Clerk Christine Bruton

3. RECEIPT OF APPEARANCES

Court Reporter Kathy Bono administered the oath to all those wishing to speak during the public hearing.

4. RECEIPT OF REQUESTS, MOTIONS, PLEADINGS, OR REQUESTS TO MAKE PUBLIC COMMENT OF A GENERAL NATURE – None

5. PUBLIC HEARINGS

a) V-05-15, 718 W. 4th Street

Mr. Pat Magner, architect for the project, and Mr. Brett Conway, homeowner, addressed the Board.

Mr. Conway stated his is a family of five and when they bought the home in 2001, he and his wife had no children. He said this is a three bedroom English Tudor built in the 1920's that he would like to expand to accommodate his growing family. He will keep the architectural details of the structure and has provided the Board with evidence of neighbor support for the project.

Mr. Magner explained the issue is meeting building coverage. This is a pre-code structure, built before the zoning ordinance was in existence. The existing lot area is 5,781 square feet. Allowable building coverage is 1,445' square feet; the existing building and garage already cover 1,360' square feet. The lot is non-conforming in that the setback on the corner side yard is 10.5' feet, and the ordinance requires 20' feet. The Bruner side is 35' feet and meets requirements. The building can maintain a 6' foot setback

 on the south side; they would like to extend the second level cantilever. He described the existing layout of the 1,877' square foot home. They are requesting an increase of 263' square feet of building coverage.

Mr. Magner addressed the required standards for approval. He said there are only six houses with lots of this size within a multiple block radius, the lot was platted over 90 years ago and the house is similarly old. The requested building coverage is not out of character to other area properties, and the proposed addition will be in harmony with the surrounding neighborhood. This project is not detrimental to the public welfare and won't impair an adequate supply of light or air to the properties in the vicinity; congestion in the public streets will not be affected. There is no increase of danger from flood or fire; public utilities will not be taxed.

Mr. Michael Parks of 405 S. Bruner, addressed the Board. He stated he is the next door neighbor and supports these positive improvements, his only concern is drainage. He understands a tree will be removed and he wants to make sure there is a drainage plan. Mr. Magner said the Building Department has a requirement that if 10% or more of footprint of the existing building is added or changed, they are required to provide a grading and drainage plan prepared by a civil engineer that indicates the direction of storm water. This is to ensure water run-off does not go on neighboring property. When the final grading is done, the contractor has to shoot the grades and provide an as-built drawing to make sure it's done properly.

Mr. Parks said he is comforted by the as-built requirement. Chairman Neiman asked about the removal of the tree. Mr. Conway said it is an older, large tree, but is on the east side of the house on the lower end of a slope. Mr. McGinnis noted there is a requirement for a tree plan, too.

Member Engel moved to close the Public Hearing for V-05-15, 718 W. Fourth Street. Member Connelly seconded the motion.

AYES: Members Connelly, Giltner, Biggert, Engel, Podliska and Chairman Neiman

NAYS: None ABSTAIN: None

ABSENT: Member Moberly

Motion carried.

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DELIBERATIONS

Chairman Neiman reminded the Board that this is a recommendation to the Village Board, not a ZBA approval. Mr. McGinnis explained the ZBA has limited authority with respect to building coverage, and four positive votes are required to move this matter forward.

Member Biggert commented that he believes the applicant has done a nice job with the architectural layout for the house and appreciates that this is a remodel, not a tear-down. Member Engel believes the standards for approval have been met sufficiently. Member Giltner agreed, and noted the unique size of the lot. Member Connelly moved to approve the recommendation to the Village Board of Trustees the variation request known as V-05-15, 718 W. Fourth Street. Member Engel seconded the motion.

AYES: Members Connelly, Giltner, Biggert, Engel, Podliska and Chairman

Neiman NAYS: None **ABSTAIN: None**

ABSENT: Member Moberly

Motion carried.

Chairman Neiman reiterated the standards for approval and why the Board believes they have been met as follows:

- 1. Unique physical condition: the subject property lot dimensions are smaller than most in the surrounding area.
- 2. **Not self-created**: the lot has existed for 60-70 years, before the current owner lived there.
- 3. No denial of any substantial right: given smaller lot size, to deny a requested increase of only 4%, would be to deny the owner his substantial right
- 4. Not merely a special privilege: the limitations created by Village Code does not allow for the expansion of this smaller lot to what would be allowable with a bigger lot.
- 5. Variation consistent with code and planning purposes, not out of character: This small 400 square foot addition will not result in the development of the site in a manner that would be out of character with the neighborhood and has been designed to be consistent with the existing building.
- 6. Consistent w/ character of area: Yes, for the same reasons as cited above.
- 7. No other remedy: The Board does not believe there is any other remedy that would allow the expansion of this home.

Zoning Board of Appeals Meeting of November 18, 2015 Page 4 of 4

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Chairman Neiman also noted the lack of opposition from neighbors. For 1 those reasons this Board recommends the Village Board of Trustees 2 3 approve this variation. 4 5 b) MIH v Anglin –Remand from Circuit Court of DuPage County Chairman Neiman noted the Board is still awaiting annotated briefs from 6 the parties, and will schedule another meeting upon receipt of those briefs. 7 8 9 6. NEW BUSINESS - None 10 7. OTHER BUSINESS – None 11 12 8. ADJOURNMENT 13 With no further business before the Zoning Board of Appeals, Member Engel 14 made a motion to adjourn the meeting of the Zoning Board of Appeals of 15 November 18, 2015. Member Podliska seconded the motion. 16 17 AYES: Members Connelly, Giltner, Biggert, Engel, Podliska and Chairman 18 19 Neiman 20 NAYS: None **ABSTAIN:** None 21 **ABSENT:** Member Moberly 22 23 Motion carried. 24 25 Chairman Neiman declared the meeting adjourned at 6:57 p.m. 26 27 28 Approved: 29 Christine M. Bruton 30 Village Clerk 31 32

VILLAGE OF HINSDALE

ZONING BOARD OF APPEALS

MIH, LLC,)	
	Petitioner,)	ZBA Case No. APP03-08
v.)	On Remand from the Circuit Court
ANGLIN, et al.,)	of DuPage County, Case No. 2009 CH 310 (Consolidated)
	Respondents.)	•

FINAL ORDER

For over ten years, Petitioner MIH has owned the Amlings Flowerland site located at 540 W. Ogden Avenue in Hinsdale subject to a non-conforming legal use granted by the Village to the prior owners, allowing the owner of the site to use it as a garden center. Such a non-conforming legal use constitutes a constitutionally protected property interest which the Village cannot take without due process.

The site remained vacant after Amlings moved out in 2006. In 2008, the Village Manager denied an occupancy permit for a new garden center tenant, determining that MIH had discontinued and abandoned its non-conforming legal use by failing to use the site as a garden center for more than six months. The Hinsdale Zoning Code passed in 1989 allowed the Village to make such a determination if the owner had failed for more than six months to use any property with a legal non-conforming use designation in keeping with that designation. The Zoning Code did not, however, require a finding that the property owner intended to discontinue or abandon its leagal non-conforming use.

MIH appealed the Village's determination to the Hinsdale ZBA in 2008. After an evidentiary hearing, the ZBA affirmed the Village's determination in April 2009, and held that

by failing to use the property as a garden center for more than six months, MIH had lost its nonconforming legal use.

MIH then timely filed an administrative review Complaint with the DuPage County Circuit Court. In April 2015, the Court reversed parts of the ZBA's 2009 decision. The Court held that the mere passage of time alone wasn't enough for the Village to take MIH's non-conforming legal use. The Court held that applicable case law required a finding that MIH *intended* to abandon its non-conforming legal use as a garden center. The Court therefore remanded the case to the ZBA to re-examine the record from the ZBA's 2008-09 hearing to determine if it contained evidence of MIH's intent to discontinue and abandon its non-conforming legal use existed in that record, and to decide the correct amount of attorneys' fees and costs that MIH should pay the Village under the applicable Village ordinance. (April 2015 Court Order at 1-3, 14-17, 18-25).

The Amlings site hasn't been used as a garden center since the ZBA last heard this case in 2009. But on remand, the ZBA cannot consider any facts not already in the record of its 2008-09 hearing.

From September 2015 through January 2016, the ZBA held several hearings to consider the questions that the Court ordered the ZBA to answer. The parties submitted detailed briefs with exhibits from the 2008-09 record. Neither of the parties clearly defined what constitutes evidence of intent to discontinue or abandon a non-conforming legal use sufficient to meet due process standards, apparently because Illinois courts themselves have not clearly defined that standard.

The parties' briefs and the ZBA's 2015 and 2016 hearing transcripts summarize the

parties' positions and the ZBA's deliberations on the intent issue and the fees and costs issue.

The ZBA incorporates those briefs and transcripts by reference.

For reasons stated in the January 20, 2016 ZBA hearing transcripts, the ZBA voted 5-2

that the 2008-09 hearing record did not contain sufficient evidence of MIH's intent to discontinue

or abandon its legal non-conforming use as a garden center.

The parties stipulated and the ZBA agreed during the Septmber 16, 2015 ZBA hearing

that MIH paid the Village \$65,627.23 in attorneys' fees and costs, but that based upon the

Court's April 2015 Order, MIH should have only paid the Village \$3,569.25, and that the Village

should therefore refund to MIH \$62,031.08.

This Order is final and subject to administrative review.

Hinsdale Zoning Board of Appeals

By:_

Robert K. Neiman, Chairman

Dated: February 17, 2016

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MEMORANDUM

TO:

Chairman Neiman and Members of the Zoning Board of Appeals

FROM:

Robert McGinnis MCP

Director of Community Development/Building Commissioner

DATE:

February 9, 2016

RE:

Zoning Variation - V-01-16; 312 Phillippa Street

In this application for variation, the applicant requests relief from the maximum Building Coverage and maximum Floor Area Ratio (FAR) requirements set forth in section 3-110(E&F) for the construction of a detached two car garage. The specific request is for 224 square feet of relief on Building Coverage and 65 square feet of FAR. Additionally, the applicant is requesting that the exception set forth in 10-104(B)(6) be modified to apply to a garage constructed in 1950 rather than prior to 1950.

This property is located in the R-4 Residential District in the Village of Hinsdale and is located on the west side of Phillippa Street between Ravine and Hickory. The property has a frontage of approximately 51', a depth of approximately 131.75', and a total square footage of approximately 6,725. The maximum allowable FAR is 2,800 square feet; the maximum allowable building coverage is 25% or approximately 1,681 square feet, and the total allowable lot coverage is 60% or approximately 4,035 square feet.

It should be noted that this request was considered and approved last year (V-09-14). The original application did not include a request for additional FAR. The new request, if approved, will move on to the Board of Trustees as a recommendation as the Zoning Board of Appeals does not have final authority on this request per 11-503E. A copy of the Final Decision and approving Ordinance is attached.

cc: Kathleen A. Gargano, Village Manager Zoning file V-01-16

VILLAGE OF HINSDALE

ORDINANCE NO. 02015-11

AN ORDINANCE APPROVING A BUILDING COVERAGE VARIATION FOR PROPERTY LOCATED IN THE R-4 SINGLE-FAMILY ZONING DISTRICT AT 312 PHILLIPPA STREET – ZBA CASE NUMBER V-09-14

WHEREAS, the Village of Hinsdale received an application (the "Application") requesting a three hundred thirty three (333) square foot variation from the building coverage requirements set forth in Section 3-110F of the Hinsdale Zoning Ordinance ("Zoning Ordinance") in order to allow for the construction of a detached two-car garage. The residence is located at 312 Phillippa Street, Hinsdale, Illinois (the "Subject Property"), and the Application was filed by Amy Duong Kim, as Trustee (the "Applicant"). The Subject Property is legally described in **Exhibit A** attached hereto and made a part hereof; and

WHEREAS, the Application has been referred to the Zoning Board of Appeals of the Village, and has been processed in accordance with the Zoning Ordinance, as amended; and

WHEREAS, the Subject Property is located in the Village's R-4 Single-Family Zoning District and is currently improved with a single-family home. The Applicant is proposing to construct a detached garage in order to facilitate enclosed storage for two (2) vehicles and the variation is necessary in order for the construction to occur; and

WHEREAS, on January 22, 2015, the Zoning Board of Appeals of the Village of Hinsdale held a public hearing pursuant to notice given in accordance with State law and the Zoning Ordinance, relative to the variation request; and

WHEREAS, the Zoning Board of Appeals, after considering all of the testimony and evidence presented at the public hearing, recommended approval of the requested variation on a vote of five (5) in favor, none opposed and two (2) absent; and

WHEREAS, the Zoning Board of Appeals has filed its report of Findings and Recommendation regarding the variation in Case Number V-06-13 with the President and Board of Trustees, a copy of which is attached hereto as **Exhibit B** and made a part hereof; and

WHEREAS, the President and Board of Trustees of the Village of Hinsdale have reviewed and duly considered the Findings and Recommendation of the Zoning Board of Appeals, and all of the materials, facts, and circumstances related to the Application; and

WHEREAS, the President and Board of Trustees find that the Application satisfies the standards established in Sections 11-503 of the Hinsdale Zoning Ordinance governing variations.

NOW, **THEREFORE**, **BE IT ORDAINED** by the President and Board of Trustees of the Village of Hinsdale, DuPage and Cook Counties and State of Illinois, as follows:

SECTION 1: Recitals. The foregoing recitals are incorporated into this Ordinance by this reference as findings of the President and Board of Trustees.

<u>SECTION 2</u>: Adoption of Findings and Recommendation. The President and Board of Trustees of the Village of Hinsdale approve and adopt the findings and recommendation of the Zoning Board of Appeals, a copy of which is attached hereto as <u>Exhibit B</u> and made a part hereof, and incorporate such findings and recommendation herein by reference as if fully set forth herein.

SECTION 3: Variation. The President and Board of Trustees, acting pursuant to the authority vested in it by the laws of the State of Illinois and Subsection 11-503(A) of the Hinsdale Zoning Ordinance, grant a variation to the following Section of the Zoning Ordinance:

• 3-110(F), to allow the total amount of building coverage on the Subject Property to exceed by three hundred and thirty three (333) square feet the maximum allowed for a property in the R-4 Single-Family Zoning District in order to allow the construction of a two-car detached garage at the Subject Property commonly known as 312 Phillippa Street and legally described in Exhibit A attached hereto and made a part hereof.

SECTION 4: Severability and Repeal of Inconsistent Ordinances. If any section, paragraph, clause or provision of this Ordinance shall be held invalid, the invalidity of such section, paragraph, clause or provision shall not affect any of the other provisions of this Ordinance, and all ordinances, resolutions or orders, or parts thereof, in conflict with the provisions of this Ordinance are to the extent of such conflict hereby repealed.

SECTION 5: Effective Date. This Ordinance shall be in full force and effect from and after its passage, approval, and publication in pamphlet form in the manner provided by law.

PASSED this <u>7th</u> day of <u>April</u> 2015.
AYES: Trustees Elder, Angelo, Hughes, LaPlaca, Saigh
NAYS: None
ABSENT: Trustee Haarlow
APPROVED by me this7th_ day of April 2015 and attested by the Village Clerk this same day.
In Couly
Thomas K. Cauley, Jr., Village President
ATTEST:
Constitution Bullon
Christine M. Bruton, Village Clark

EXHIBIT A

LEGAL DESCRIPTION

LOT 18 IN BLOCK 30 IN THE SUBDIVISION OF THAT PART OF THE WEST ½ OF THE SOUTHWEST ¼ OF SECTION 8, TOWNSHIP 38 NORTH, RANGE 12, EAST OF THE THIRD PRINCIPAL MERIDIAN, LYING NORTH OF THE CHICAGO, BURLINGTON AND QUINCY RAILROAD (EXCEPT THE NORTH 241.55 FEET) IN COOK COUNTY, ILLINOIS

Commonly Known As:

312 Phillippa Street, Hinsdale, Illinois.

PIN: 18-06-308-016-0000

EXHIBIT B

FINDINGS OF FACT (ATTACHED)

FINAL DECISION

VILLAGE OF HINSDALE ZONING BOARD OF APPEALS PETITION FOR VARIATION

Zoning Calendar:

V-09-14

Petitioner:

Amy Duong Kim

Meeting held:

Public Hearing was held on Thursday January 22, 2014 at 6:30 p.m. in Memorial Hall, in the Memorial Building, 19 East Chicago Avenue, Hinsdale, Illinois, pursuant to a notice published in The Hinsdalean on November 27, 2014.

Premises Affected:

Subject Property is commonly known as 312 Phillippa

Street, Hinsdale, Illinois and is legally described as:

LOT 18 IN BLOCK 3 IN THE SUBDIVSION OF THAT PART OF THE WEST 1/2 OF THE SOUTHWEST 1/4 OF SECTION 6, TOWNSHIP 38 NORTH, RANGE 12, EAST OF THE THIRD PRINCIPAL MERIDIAN, LYING NORTH OF THE CHICAGO, BURLINGTON AND QUICNY RAILROAD, (EXCEPT THE NORTH 241.58 FEET) IN COOK COUNTY

ILLINOIS

Subject:

In this application for variation, the applicant requests relief from the maximum building coverage requirement set forth in section 3-110(F) for the construction of a detached two car garage. The request is for 224 square feet of relief.

Facts:

This property is located in the R-4 Residential District in the Village of Hinsdale and is located on the west side of Phillippa Street between Ravine and Hickory The property has a frontage of approximately 51', a depth of approximately 131.75', and a total square footage of approximately 6,725. The maximum allowable FAR is 2,800 square feet; the maximum allowable building coverage is 25% or approximately 1,681 square feet, and the total allowable lot

coverage is 60% or approximately 4,035 square feet.

This request will move on to the Board of Trustees as a recommendation as the Zoning Board of Appeals does not have final authority on this request per 11-503E.

Action of the Board:

Members discussed the request and agreed that the standards for variation set forth in 11-503 (F) of the

Hinsdale Zoning Code had been met and recommended approval.

A motion to recommend approval was made by Member

Podliska and seconded by Member Moberly.

AYES:

Members, Moberly, Giltner, Engel, Podliska, and Chairman

Neiman

NAYS:

None

ABSTAIN:

None

ABSENT:

Members Connelly, Biggert

THE HINSDALE ZONING BOARD OF APPEALS

Filed this 1942 day of February ,<u>പ്പ്</u>, with the office of the Building Commissioner.

Zoning	Calendar	No.	V-01-16
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VILLAGE OF HINSDALE APPLICATION FOR VARIATION

CONTRIBUTE APRILICACION CONSESSISTER JEN (10) COPURS (AU materals to the college) (FILING FREES: RESIDENTIAL VARIABION 385000

NAME OF APPLICANT(S):	Amy Duong Kim
ADDRESS OF SUBJECT PR	ROPERTY: 312 Phillippa St
TELEPHONE NUMBER(S):7	73 295 4387
If Applicant is not property own	ner, Applicant's relationship to property owner.
DATE OF APPLICATION:	SECENTIAL BOOK OF THE SECOND SECENTIAL BOOK OF THE SECOND SECENTIAL BOOK OF THE SECOND

SECTION I

Please complete the following:

	•
Trustee Disclosure. In the case of a land trust the name, address, and tele	phone number
all trustees and beneficiaries of the trust: same	
Applicant. Name, address, and telephone number of applicant, if differer	at from owner, an
applicant's interest in the subject property: same	
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Subject Property. Address and legal description of the subject property: (U	Jse separate shee
Subject Property. Address and legal description of the subject property: (User legal description if necessary.)	
Subject Property. Address and legal description of the subject property: (User legal description if necessary.)	
Subject Property. Address and legal description of the subject property: (User legal description if necessary.) 312 Phillippa ee attached legal onsultants. Name and address of each professional consultant advisin	g applicant with

6. <u>Village Personnel</u>. Name and address of any officer or employee of the Village with an interest in the Owner, the Applicant, or the Subject Property, and the nature and extent of that interest:

3.	none
٥.	

Neighboring Owners. Submit with this application a list showing the name and address of each owner of (1) property within 250 lineal feet in all directions from the subject property; and (2) property located on the same frontage or frontages as the front lot line or corner side lot line of the subject property or on a frontage directly opposite any such frontage or on a frontage immediately adjoining or across an alley from any such frontage.

After the Village has prepared the legal notice, the applicant/agent must mail by certified mail, "return receipt requested" to each property owner/occupant. The applicant/agent must then fill out, sign, and notarize the "Certification of Proper Notice" form, returning that form and all certified mail receipts to the Village.

- 8. <u>Survey</u>. Submit with this application a recent survey, certified by a registered land surveyor, showing existing lot lines and dimensions, as well as all easements, all public and private rights-of-way, and all streets across and adjacent to the Subject Property.
- 9. <u>Existing Zoning</u>. Submit with this application a description or graphic representation of the existing zoning classification, use, and development of the Subject Property, and the adjacent area for at least 250 feet in all directions from the Subject Property.
- 10. <u>Conformity</u>. Submit with this application a statement concerning the conformity or lack of conformity of the approval being requested to the Village Official Comprehensive Plan and the Official Map. Where the approval being requested does not conform to the Official Comprehensive Plan or the Official Map, the statement should set forth the reasons justifying the approval despite such lack of conformity.
- 11. Zoning Standards. Submit with this application a statement specifically addressing the manner in which it is proposed to satisfy each standard that the Zoning Ordinance establishes as a condition of, or in connection with, the approval being sought.
- 12. <u>Successive Application</u>. In the case of any application being filed less than two years after the denial of an application seeking essentially the same relief, submit with this application a statement as required by Sections 11-501 and 11-601 of the Hinsdale Zoning Code.

SECTION II

When applying for a variation from the provisions of the Zoning Ordinance, you must provide the data and information required above and in addition, the following:

- 1. <u>Title.</u> Evidence of title or other interest you have in the Subject Project, date of acquisition of such interest and the specific nature of such interest.
- 2. <u>Ordinance Provision</u>: The specific provisions of the Zoning Ordinance from which a variation is sought:

3-110 (F) Maximum Building Coverage (Previously approved)
3-110 (E) (I) Maximum FAR
10-104 (B) (6) Certain Garages Accessory to Certain Detached Dwellings.

3. <u>Variation Sought</u>: The precise variation being sought, the purpose therefor and the specific feature or features of the proposed use, construction or development that require a variation: (Attach separate sheet if additional space is needed.)

Allow variation in Maximum Building Coverage to allow a two car detached garage.

Allow variation in FAR and Maximize Building Coverage to allow a two-car detached garage.

Allow 10-104 (B) (6) to apply to pre-code homes constructed in 1950 rather than prior to 1950.

4. <u>Minimum Variation</u>. A statement of the minimum variation of the provisions of the Zoning Ordinance that would be necessary to permit the proposed use, construction or development.

The variation is the minimum variation allowing enclosed garage space for two cars.

5. <u>Standard for Variation</u>. A statement of the characteristics of Subject Property that prevent compliance with the provisions of the Zoning Ordinance and the specific facts you believe support the grant of the required variation. In addition to your general explanation, you must specifically address the following requirements for the grant of a variation.

- (a) <u>Unique Physical Condition</u>. The Subject Property is exceptional as compared to other lots subject to the same provision by reason of a unique physical condition, including presence of an existing use, structure of sign, whether conforming or nonconforming; irregular or substandard shape or size; exceptional topographical features; or other extraordinary physical conditions peculiar to and inherent in the Subject Property that amount to more than a mere inconvenience to the owner and that relate to or arise out of the lot rather than the personal situation of the current lot owner.
- (b) Not Self-Created. The aforesaid unique physical condition is not the result of any action or inaction of the owner, or of the owner's predecessors in title and known to the owner prior to acquisition of the Subject Property, and existed at the time of the enactment of the provisions from which a variation is sought or was created by natural forces or was the result of governmental action, other than the adoption of this Code, for which no compensation was paid.
- (c) <u>Denied Substantial Rights</u>. The carrying out of the strict letter of the provision from which a variation is sought would deprive the owner of the Subject Property of substantial rights commonly enjoyed by owners of other lots subject to the same provision.
- (d) Not Merely Special Privilege. The alleged hardship or difficulty is not merely the inability of the owner or occupant to enjoy some special privilege or additional right not available to owners or occupants of other lots subject to the same provision, nor merely an inability to make more money from the use of the subject property; provided, however, that where the standards herein set out exist, the existence of an economic hardship shall not be a prerequisite to the grant of an authorized variation.
- (e) <u>Code and Plan Purposes</u>. The variation would not result in a use or development of the Subject Property that would not be in harmony with the general and specific purposes for which this Code and the provision from which a variation is sought were enacted or the general purpose and intent of the Official Comprehensive Plan.
- (f) Essential Character of the Area. The variation would not result in a use or development of the Subject Property that:
 - (1) Would be materially detrimental to the public welfare or materially injurious to the enjoyment, use development, or value of property of improvements permitted in the vicinity; or
 - (2) Would materially impair an adequate supply of light and air to the properties and improvements in the vicinity; or
 - (3) Would substantially increase congestion in the public streets due to traffic or parking; or

	(4)	Would unduly increase the danger of flood or fire; or
	(5)	Would unduly tax public utilities and facilities in the area; or
	(6)	Would endanger the public health or safety.
(g)	the al permi (Atta	ther Remedy. There is no means other than the requested variation by which leged hardship or difficulty can be avoided or remedied to a degree sufficient to it a reasonable use of the Subject Project. ch separate sheet if additional space is needed.) is no other relief allowing two enclosed garage spaces.

SECTION III

In addition to the data and information required pursuant to any application as herein set forth, every Applicant shall submit such other and additional data, information, or documentation as the Village Manager or any Board of Commission before which its application is pending may deem necessary or appropriate to a full and proper consideration and disposition of the particular application.

- 1. A copy of preliminary architectural and/or surveyor plans showing the floor plans, exterior elevations, and site plan needs to be submitted with each copy of the zoning petitions for the improvements.
- 2. The architect or land surveyor needs to provide zoning information concerning the existing zoning; for example, building coverage, distance to property lines, and floor area ratio calculations and data on the plans or supplemental documents for the proposed improvements.

SECTION IV

- 1. Application Fee and Escrow. Every application must be accompanied by a non-refundable application fee of \$250.00 plus an additional \$600.00 initial escrow amount. The applicant must also pay the costs of the court reporter's transcription fees and legal notices for the variation request. A separate invoice will be sent if these expenses are not covered by the escrow that was paid with the original application fees.
- 2. Additional Escrow Requests. Should the Village Manager at any time determine that the escrow account established in connection with any application is, or is likely to become, insufficient to pay the actual costs of processing such application, the Village Manager shall inform the Applicant of that fact and demand an additional deposit in an amount deemed by him to be sufficient to cover foreseeable additional costs. Unless and until such additional amount is deposited by the Applicant, the Village Manager may direct that processing of the application shall be suspended or terminated.
- 3. <u>Establishment of Lien</u>. The owner of the Subject Property, and if different, the Applicant, are jointly and severally liable for the payment of the application fee. By signing the applicant, the owner has agreed to pay said fee, and to consent to the filing and foreclosure of a lien against the Subject Property for the fee plus costs of collection, if the account is not settled within 30 days after the mailing of a demand for payment.

SECTION V

The owner states that he/she consents to the filing of this application and that all information contained herein is true and correct to the best of his/her knowledge.

Name of Owner:	Amy Duong Kim, as trustee
Signature of Owner:	x links hi
None of Aunticents	Amy Duong Kim
Name of Applicant:	, any buong tan
Signature of Applicant:	
Date:	Folono 9,2016
	(/

Premier Title
1350 W. Northwest Highway
Arlington Heights, IL 60004
A policy issuing agent of
First American Title Insurance Company
27775 Diehl Rd.
Warrenville, IL 60555

SCHEDULE A

File No.: 2014-03039-PT

Policy No.: 5011400-0892244e

Gmu U.Z

Address Reference: 312 Phillippa Street, Hinsdale, IL 60521

Amount of Insurance:

Date of Policy: July 24, 2014

1. Name of Insured:

Amy Hue Duong, as trustee of the Amy Hue Duong Living Trust dated November 8, 2013

2. The estate or interest in the Land that is insured by this policy is:

Fee Simple

3. Title is vested in:

Amy Hue Duong, as trustee of the Amy Hue Duong Living Trust dated November 8, 2013

4. The Land referred to in this policy is described as follows:

SEE EXHIBIT "A" ATTACHED HERETO AND MADE A PART HEREOF

Premier Title

BY:

LEGAL DESCRIPTION

EXHIBIT "A"

File No.: 2014-03039-PT

Policy No.: 5011400-0892244e

THE LAND REFERRED TO HEREIN BELOW IS SITUATED IN THE COUNTY OF COOK, STATE OF ILLINOIS, AND IS DESCRIBED AS FOLLOWS:

LOT 18 IN BLOCK 3 IN THE SUBDIVISION OF THAT PART OF THE WEST 1/2 OF THE SOUTHWEST 1/4 OF SECTION 6, TOWNSHIP 38 NORTH, RANGE 12, EAST OF THE THIRD PRINCIPAL MERIDIAN LYING NORTH OF THE CHICAGO, BURLINGTON AND QUINCY RAILROAD, (EXCEPT THE NORTH 241.56 FEET) IN COOK COUNTY, ILLINOIS.

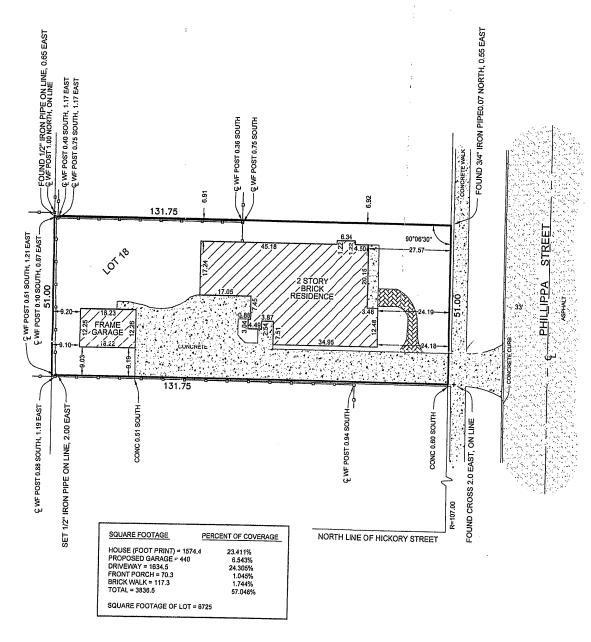


SCHOMIG LAND SURVEYORS, LTD. PLAT OF SURVEY

909 EAST 31ST STREET
LA GRANGE PARK, ILLINOIS 60526
SCHOMIG-SURVEY®SBCGLOBAL.NET
WWW.LANO-SURVEY-NOW.COM
PHONE: 708-352-1452
FAX: 708-352-1454

LOT 18 IN BLOCK 3 IN THE SUBDIVISION OF THAT PART OF THE WEST 1/2 OF THE SOUTHWEST 1/4 OF SECTION 6, TOWNSHIP 38 NORTH, RANGE 12, EAST OF THE THIRD PRINCIPAL MERIDIAN, LYING NORTH OF THE CHICAGO, BURLINGTON AND QUINCY RAILROAD, (EXCEPT THE NORTH 241.56 FEET) IN COOK COUNTY, ILLINOIS.

COMMON ADDRESS: 312 PHILLIPPA STREET, HINSDALE.



THE CUSTOMER LISTED BELOW PROVIDED THE LEGAL DESCRIPTION SHOWN HEREON. WE DO NOT GUARANTEE THAT THIS IS THE CORRECT LEGAL DESCRIPTION FOR THE TRANSACTION INTENDED.

IMPORTANT: COMPARE LEGAL DESCRIPTION TO DEED OR TITLE POLICY AND REPORT ANY DISCREPANCY FOR CLARIFICATION OR CORRECTION IMMEDIATELY. UNLESS OTHERWISE NOTED, THIS PLIT DOES NOT SHOW BUILDING LINES OR OTHER RESTRICTIONS ESTABLISHED BY LOCAL ORDINANCES.

DO NOT SCALE DIMENSIONS FROM THIS PLAT; THE LOCATION OF SOME FEATURES MAY BE EXAGGERATED FOR CLARITY. NO EXTRAPOLATIONS MAY BE MADE FROM THE INFORMATION SHOWN WITHOUT THE WRITTEN PERMISSION OF SCHOMIG LAND SURVEYORS LITD. ONLY PLATS WITH AN EMBOSSED SEAL ARE OFFICIAL DOCUMENTS. FIELD WORK WAS COMPLETED PER SURVEY DATE LISTED BELOW.

O COPYRIGHT, ALL RIGHTS RESERVED.

SURVEY DATE:

APRIL 21ST, 2014.

BUILDING LOCATED: APRIL 21ST, 2014.

ADDED SQUARE FOOTAGE: NOVEMBER 25TH, 2014.

ORDERED BY: TODD S. VIDEBECK

PLAT NUMBER: 91CC27 & 140904 SCALE: 1" = 20'

= MEASURED DIMENSION CENTER LINE CHAIN LINK FENCE ---= RECORDED DIMENSION = BUILDING LINE W.F. = WOOD FENCE P.U.E. = PUBLIC UTILITY EASEMENT V.F. = DRAINAGE EASEMENT D.E.

STATE OF ILLINOIS) ss.

LOT AREA: 6,725 SQUARE FEET.

WE, SCHOMIG LAND SURVEYORS, LTD. AS AN ILLINOIS PROFESSIONAL DESIGN FIRM, LAND SURVEYOR CORPORATION, DO HEREBY CERTIFY THAT WE HAVE SURVEYED THE PROPERTY DESCRIBED HEREON.

ALL DIMENSIONS ARE IN FEET AND DECIMAL PARTS OF A FOOT.
DIMENSIONS SHOWN ON BUILDIN'S ARE TO THE OUTSIDE OF
BUILDINGS. THE BASIS OF BEARINGS, IF SHOWN AND UNLESS
OTHERWISE NOTED, ARE ASSUMED AND SHOWN TO INDICATE
ANGULAR RELATIONSHIP OF LOT LINES.

THIS PROFESSIONAL SERVICE CONFORMS TO THE CURRENT ILLINOIS MINIMUM STANDARDS FOR A BOUNDARY SURVEY. Tusell

PROFESSIONAL ILLINOIS LAND SURVEYOR LICENSE # 035-002446

11-30-2016

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